CITY OF YOUNGSTOWN

MAYOR JOHN A. McNALLY

OFFICE OF THE MAYOR

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R05-14-A-008

January 21, 2014

Mr. Don West Environmental Management Support, Inc. 8601 Georgia Ave. Suite 500 Silver Springs, MD 20910

Dear Mr. West:

Please find attached the City of Youngstown's application to the US EPA for a \$600,000 Brownfields Coalition Assessment Grant. Our coalition is comprised of the City of Youngstown (lead applicant), the City of Campbell, and the City of Struthers. All three cities are contiguous and located along the Mahoning River in Northeast Ohio.

This coalition forms the urban core of Mahoning County and has suffered many challenges related to the loss of steel manufacturing-related jobs. Previous EPA assessment grants, as well as numerous Clean Ohio grants, have addressed large brownfields along the Mahoning River, but this project proposes to assess, cleanup, and redevelop small petroleum sites scattered throughout the cities' neighborhoods. Massive population decline has left a preponderance of abandoned gas stations and auto repair shops along major corridors that blight the landscape, depress property values, and prevent redevelopment. Recently in Youngstown, a community playground project was nearly derailed when excavators hit underground storage tanks from a long-abandoned gas station. This has led us to compile a detailed inventory of potential sites through the city's main corridors. More than 300 potential sites were identified and the report raised considerable awareness of the issue on underground storage tanks. The coalition has reached out to community partners, such as the Mill Creek MetroParks, to identify sites that would have an end-user after assessment and cleanup activities are completed. In the MetroParks' case, five sites adjacent to the park system are of interest in an expansion of the historic gateway called for in its master plan. The MetroParks anticipates spending \$25,000 in site redevelopment, but has thus far been hesitant to acquire the properties due to potential contamination.

The coalition plans to engage neighborhood groups, institutions, and the business community to locate additional sites with high likelihood of redevelopment. We believe this is a key component of a strategy already underway to revitalize our cities' urban neighborhoods, improving the health and quality of life for all. We appreciate the opportunity to apply for this funding and look forward to a favorable decision that allows us to undertake this important work.

Sincerely,

Mayor City of Youngstown

a. Applicant

City of Youngstown, Ohio

26 S. Phelps St.

Youngstown, OH 44503

www.cityofyoungstownoh.com

(330) 744-0854

b. DUNS number: 080-156-839

c. Funding requested:

i. Grant type: Assessment

ii. Federal funds requested: \$600,000

iii. Contamination:

Hazardous and Petroleum

Hazardous: \$40,000 Petroleum: \$560,000

iv. Coalition

d. Location: The Ohio Cities of Youngstown, Campbell, and Struthers

e. Not site specific

f. Contacts:

i. Project Director

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ii. Chief Executive

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g. Date submitted: January 20, 2014

h. Project period: 3 years

Population: Coalition combined – 85,930

Youngstown - 66,982; Campbell - 8,235; Struthers - 10,713

i. Other factors Checklist

RANKING CRITERIA

1. Community Need:

1.a. Targeted Community and Brownfields

La.i. Targeted Community Description: Youngstown, Campbell, and Struthers are three adjacent cities, located along the Mahoning River in Northeast Ohio. Youngstown is the largest of the three, with a population of 67,093. The Mahoning River, which flows southeast through Youngstown, forms the border between Campbell and Struthers, both immediately adjacent to Youngstown. Campbell was formerly known as the Village of East Youngstown and is home to the first pre-fabricated worker housing in the world, built for employees of Youngstown Sheet and Tube Co. in 1918. (National Register of Historic Places) Campbell is home to many churches, ethnic working class neighborhoods, a large Puerto Rican community, former steel mills along the Mahoning River, and several blighted commercial corridors with abandoned stores and gas stations. Campbell's population is 8,252. Struthers is the second-largest city in Mahoning County. Downtown Struthers is located along the Mahoning River, and a steep hill divides older mill-worker housing from post-war suburban-style housing at the top of the hill. Of the three cities, Struthers is the most economically stable. Struthers' population is 10,711. (US Census, 2013) These cities form the heart of the Mahoning Valley, a region once famous for blast furnaces and steel mills that lined the Mahoning River. The area suffered from massive job losses during the 1970s and 1980s, when 35,000 steel-related jobs were lost in a five-year period. The process of deindustrialization has continued to affect the Valley, which lost 25% of its manufacturing jobs in the past ten years alone. In total, 3,045 manufacturing jobs were lost in Mahoning County since 2001. (The Youngstown Vindicator: Economic impact of manufacturing losses in the valley, 2013) These job losses, along with the trend of suburbanization throughout the 20th century, have led to extreme population loss in Youngstown, Campbell, and Struthers, decreasing from a combined population of nearly 200,000 in the mid-20th century to approximately 85,000 today.

In the 1980s, the cities began to clean up large, vacant industrial sites with various funding sources, including a 1998 US EPA brownfields assessment grant for \$200,000. These efforts have led to significant redevelopment, including a \$650,000,000 pipe mill constructed in 2010 that brought 350 jobs to the Mahoning Valley. (The Youngstown Vindicator: V&M Star delivers plant, 350 jobs, 2010) However, the loss of jobs and population has had very detrimental effects on neighborhoods in each of the coalition cities. There are thousands of vacant homes that the cities have been left to demolish, but an often over-looked issue is that of abandoned gas stations and other businesses that used petroleum products. In addition to blighting neighborhoods and lowering property values, these sites pose significant environmental risks to the surrounding community. Though citywide and regional plans call for neighborhood revitalization, the presence of underground storage tanks (USTs) at these sites has hampered redevelopment efforts. For example, the Idora Neighborhood Plan, created in 2008 for a Youngstown neighborhood with a high poverty rate (40%) and a concentration of minority residents (80%) recommended the construction of a playground for youth in the community and the expansion of nearby Mill Creek Park to create nodes of greenspace. However, a recent project to construct a new playground was nearly derailed when excavators discovered USTs. Safely removing the tanks and filling the hole with clean dirt took months and cost the city \$71,000. The project was delayed for nearly a year, but finally the playground was dedicated in October of 2013. The Mill Creek MetroParks, a countywide metropolitan park district that operates Mill Creek Park, has been hesitant to acquire additional land called for in the neighborhood plan because of unknown contamination status. Therefore, the Idora neighborhood has been included as a target area of this grant

<u>La.ii. Demographic Information:</u> Youngstown and Campbell are home to significant minority populations—nearly 60% in Youngstown and more than 40% in Campbell. Median income in Youngstown is less than half the national average and incomes in Campbell and Struthers are

less than two-thirds of the national average. The poverty rate in Youngstown—35.6%—is more than double the national rate and Campbell and Struthers have higher poverty rates than the nation, state, and county. Unemployment rates are more than double the national rates in both Youngstown (19.5%) and Campbell (21.6%). Table I provides detailed demographic information.

Table 1 - Demographics

	Youngstown	Struthers	Campbell	Mahoning Co.	<u>Ohio</u>	National
Population	67,093	10,711	8,252	238,352	11,533,561	309,138,711
Unemployment Rate	19.5%	11.1%	21.6%	17.5%	9.7%	9.3%
Poverty Rate	35.6%	18.2%	21.8%	17.5%	15.4%	14.9%
& Black, Asian, or Other	49.2%	2.3%	29.3%	19.5%	16.2%	25.9%
l Hispanic/Latino	9.3%	4.3%	14.8%	4.7%	3.1%	16.4%
Median HH Income	\$24,421	\$35,976	\$32,181	\$41,11 2	\$48,246	\$53,046

Laiii. Brownfields: A comprehensive study of petroleum brownfields in Youngstown revealed 331 sites that potentially contain USTs. (Youngstown Neighborhood Development Corporation: City Unseen—Youngstown's Abandoned Underground Storage Tanks, 2013) Though the report on USTs focused on Youngstown, both Campbell and Struthers face similar issues with these abandoned sites. Preliminary investigations by community partners identified more than 40 sites in Campbell and Struthers by examining historical documents. These abandoned gas stations and auto repair shops are overwhelmingly located in parts of the city most affected by deindustrialization, poverty, unemployment, and blight. These neighborhoods are home to much of the cities' minority population. Many abandoned structures are wide open and in danger of collapse. They are often in very close proximity to residential streets, where the potential for vapor intrusion exists in houses with basements. Because they are located along major corridors, they pose high risks to children passing on their way to school, due to scattered debris and the danger of collapse. These sites also attract criminals looking to salvage scrap metal as well as squatters who inhabit vacant structures, further destabilizing the surrounding neighborhoods. Many of these former gas stations and auto repair shops operated during a time of limited regulations on industry and underground storage tanks were not registered. Some tanks were removed decades ago, but others have lingered underground, potentially leaking chemicals into the soil and groundwater. For example, along Glenwood Avenue in Youngstown, which is a target area for this grant, the YNDC report identified 28 sites with potential contamination. The leakage of contaminants is of great concern here as a three-mile stretch of Glenwood Avenue is located along Mill Creek, a major natural and recreational asset in the region in a critical stretch of watershed. The unknown contamination status of these sites is a major obstacle to redevelopment. Lack of development exacerbates the cycle of unemployment, poverty, blight, and abandonment in urban neighborhoods.

La.iv. Cumulative Environmental Issues: Hydraulic fracturing in the Marcellus and Utica Shale has negatively affected Youngstown, and is strongly suggested to be the cause of multiple earth-quakes beginning in January 2011. (Ohio Department of Natural Resources: Preliminary report on the Northstar I Class II injection well and the scismic events in the Youngstown, Ohio, area; 2012) Alongside the recent phenomenon of earthquakes, fracking has also left the city vulnerable for yet another unsavory environmental practice: the improper dumping of fracking waste in the Mahoning River. Between November 2012 and January 2013, more than 60,000 gallons of fracking waste was pumped in the river, including saltwater brine, toxic oil-based drilling mud, con-

taining benzene, toluene and several other pollutants into the river. (US Department of Justice: Ohio man charged with violating clean water act by discharging brine and drilling mud into Mahoning River; 2013)

The water quality in the Mahoning River is contaminated by a legacy of massive chemical discharges dumped daily into the river during the steel producing years. This is one of the few rivers in the state that has a "Do Not Eat" fish consumption advisory issued by the Ohio Department of Health. Contaminants in the river include polychlorinated biphenyls (PCBs), polycyclic aromatic hydrocarbons (PAHs), lead, and mercury. (Ohio EPA: Ohio Sport Fish Consumption Advisory; 2013) Additionally, a river sediment "Dermal Contact Advisory" has been in effect since 1988. (Ohio EPA: Large River Assessment Unit Results (Mahoning River Mainstem); 2008). Mahoning County air quality mirrors the Mahoning River water quality — it ranks in the upper 90th percentile (dirtiest/worst) U.S. counties for air emission categories: carbon monoxide, nitrogen oxides, sulfur dioxide, and volatile organic compounds. (scorecard.goodguide.com) Poor air quality from industrial emissions, along with lead and asbestos from the thousands of vacant homes, disproportionally affect minority neighborhoods struggling with high rates of poverty, disease, and unemployment.

1.b. Impacts on Targeted Community: A study revealed 331 petroleum brownfields in Youngstown. Preliminary investigations indicate more than 40 sites in Campbell and Struthers. The vast majority of these are small—less than a quarter acre—and they are usually located at the intersections of commercial corridors and residential streets. The presence of these sites has delayed the limited redevelopment efforts and subjected many sites to total stagnation, such as a neighborhood playground project that was stalled for nearly a year due to the presence of USTs. Youth in the neighborhood were left without access to a playground, which is a vital space for physical activity and socialization. The most recent available statistics indicate that childhood obesity is an alarming issue in Ohio's youth, particularly in minority neighborhoods. 39% of black youth are overweight and rates are higher in households in poverty. (Office on Minority Health: Information on Health; 2008) Ohio ranks in the highest quarter among the 50 states in childhood obesity. (Ohio Department of Health: A report on the body mass index of Ohio's thirdgraders, 2011) Not only does Ohio rank poorly on these indicators, but Mahoning County is one of the unhealthiest places in the state, ranking 75th out of 88 counties (County Health Rankings & Roadmaps, County Snapshots, 2013). Health conditions affecting minorities and those in poverty are particularly acute in Youngstown and Campbell, where minorities represent 59% and 44% of the population respectively and 36% and 22% live in poverty. (US Census, 2013) Reports indicate that Mahoning County has a shortage of health care professionals and more than 15% of the county's population lacks health insurance. (Youngstown Office on Minority Health: Local conversations on minority health; 2011) The Ohio Department of Health reports zip codes where children have a high risk of lead poisoning and Youngstown, Campbell, and Struthers contain 12 of such zip codes—representing nearly all of these three cities (Ohio Department of Health: High risk ZIP codes requiring blood lead testing; 2004) (hildren in Mahoning County have one of the state's highest percentages of children with elevated blood lead levels (EBLLs). Among Ohio's largest cities, Youngstown had the 7th highest rate of EBLLs. (Ohio Department of Health: Data and statistics on lead poisoning, 2013)

An essential nexus exists between the health concerns of Youngstown, Campbell, and Struthers and the presence of petroleum brownfields. These sites are overwhelmingly located in neighborhoods with high rates of poverty. They also blight the community and discourage reinvestment by preventing properties from reaching their full potential and posing unseen environmental hazards due to the possible presence of USTs. Petroleum brownfields with USTs contain a number of dangerous chemicals. For example, benzene, which was in prevalent use when many of these gas stations were functioning, and methyl tertiary-butyl ether can seep into groundwater

and have serious negative health consequence, such as immune deficiencies, bone marrow cancer, anemia, and leukemia. (US EPA: Managing Underground Storage Tanks to Prevent Contamination of Drinking Water, 2001) (Agency for Toxic Substances and Disease Registry: Toxic Substances Portal) Additionally, old gas stations and auto repair shops often had USTs for waste oil. Cadmium, polychlorinated biphenyls (PCBs), and lead are found in waste oil and are known to cause cancer, adversely affect developing children, and impair the nervous, endocrine and immune systems.

Several studies link lead-based gasoline, instead of lead-based paint, to the crime epidemics that swept cities throughout the 20th century. Crime rates rose dramatically in the decades after use of leaded gasoline became widespread and then subsequently decreased just as rapidly after it was made illegal. Urban areas, and especially major corridors with heavy automobile traffic, were especially impacted by particulates from leaded gasoline and the accompanying effects of lead-poisoning, which include impaired emotional regulation, aggression and impulse control, attention, verbal reasoning, and mental flexibility. (Mielke and Zahran, Environment International: The urban rise and fall of air lead and the latent surge and retreat of societal violence; 2012)

Addressing petroleum brownfields would help to alleviate these health issues. Sites redeveloped as playgrounds would provide safe, active recreational opportunities for children in neighborhoods suffering from obesity. Expansion of park and greenspace would have beneficial effects on air quality. Since poor health is linked to poverty, redeveloped sites that offer jobs to neighborhood residents would have a positive effect on community health. Residents would also be better able to access basic quality of life amenities, such as retail and healthy food.

Lc. Financial Need

1.c.i. Economic Conditions: Due to the loss of jobs and population, and the resulting disinvestment, abandonment, and decreased tax base, Youngstown, Campbell, and Struthers struggle to provide basic services and have very limited funds to address the petroleum brownfields scattered across the Valley. To make up for its declining tax base, the city of Youngstown has raised its income tax rate to 2.75%, one of the highest in Ohio. Youngstown's revenues are expected to decline by \$1.3 million by 2017, but expenditures are expected to rise \$2 million in the same time period. The credit rating of Youngstown is very low, making it expensive for the city to raise money for brownfields projects. Due to their small size, the cities of Campbell and Struthers have very limited staff capacity and would not be able to devote the human resources necessary to develop a grant application on their own. Until October 2013, the City of Campbell had been in fiscal emergency for nine years, with its finances under oversight by the State of Ohio. (The Youngstown Vindicator: Campbell released from fiscal emergency, state's oversight; 2013) Resources have been dedicated to achieving fiscal integrity and funds have not been available to address petroleum brownfields in the city. The US Census estimates there are 587 vacant units in Campbell, 601 in Struthers, and 6,765 in Youngstown. Costs to clean up, secure, and board a vacant structure costs approximately \$1,000, leaving the three cities with an unmet need of approximately \$8 million to address vacancies. Due to the financial hardship of these communities, obligations to handle vacant properties, and the tremendous need for revitalizing brownfields, Youngstown, Campbell, and Struthers came together to form a coalition to address their smaller brownfields that pose significant obstacles to neighborhood and corridor redevelopment. The petroleum brownfields in these communities represent underutilized assets that could be redeveloped to bring desperately needed jobs alleviating high unemployment and poverty rates.

<u>I.c.ii. Economic Effects of Brownfields:</u> The collapse of the steel industry in the Mahoning Valley led to crippling job losses that disproportionately affected Youngstown, Campbell, and Struthers. The job losses created a vicious cycle of property abandonment, declining property tax revenues, cuts to city services, and increased flight from the urban core. The results of this pro-

cess of deindustrialization have left the cities with high rates of unemployment (19.5%, 21.8%, and 11.1% for Youngstown, Campbell, and Struthers respectively), poverty (35.6%, 21.8%, and 18.2%), and low median incomes (\$24,421, \$32,181, and \$35,967). The minority population is particularly impacted by petroleum brownfields, as minorities make up 58.5% and 41.1% of Youngstown and Campbell's residents respectively. (US Census, 2013) Developers are generally not interested in these sites, as their unknown contamination status poses liability risks. The lack of development exacerbates the poverty and unemployment in city neighborhoods.

2. Project Description and Feasibility of Success

2.a. Project Description

2.a.i. Project description: The Cities of Youngstown, Campbell, and Struthers have worked together on various brownfield projects, dating back to 1998 when Youngstown received a \$200,000 EPA assessment grant to address a 900-acre site that straddled the border of the three communities. Since then, more than \$18.25 million has been leveraged along the Mahoning River to redevelop land that once housed steel mills and blast furnaces. While strides have been made in cleaning up larger sites, nearby neighborhoods still suffer from blight and disinvestment, due in part to the presence of abandoned gas stations, auto repair shops, and their accompanying underground storage tanks. The Coalition seeks to continue efforts to identify and inventory these sites, prioritize sites through community involvement, and conduct environmental assessments, in order to stimulate interest in redevelopment, either through new businesses, business expansion or the creation of greenspace. Several target areas, shown in table 2, have been identified through outreach to community partners in Youngstown, Campbell, and Struthers.

The City of Youngstown's comprehensive plan, called Youngstown 2010, was ground-breaking in that the community acknowledged that the city was shrinking and would likely not return to its previous status as a densely populated industrial powerhouse. In line with this understanding, the Plan called for creating a "smaller, greener" city with a smaller, yet stable population. The Mill Creek MetroParks, which is a separate political subdivision that administers parks throughout Mahoning County, including Mill Creek Park in Youngstown and Yellow Creek Park in Struthers, was identified as a major community asset that could create new green-space in adjacent neighborhoods suffering from a high rate of vacancy. Specific neighborhood plans created since Youngstown 2010, such as the Idora Neighborhood and the Garden District Plans, have called for vacant structures to be demolished to make way for increased greenspace along main corridors and the creation of green gateways to connect the MetroParks with adjacent neighborhoods.

Youngstown has made strides in implementing these ambitious plan. The MetroParks has acquired land in adjacent neighborhoods and along main corridors, such as Glenwood Avenue and Mahoning Avenue. However, this expansion of greenspace is constrained by the presence of numerous petroleum brownfields scattered along the city's main corridors. The MetroParks is hesitant to acquire property that may be contaminated, as the liability for cleanup is significant. Specifically along Glenwood Avenue, there are five properties near its historic entrance that the MetroParks is interested in acquiring, but has held back due to potential contamination. There are likely many other possible nearby sites that the MetroParks would acquire in the future.

The Youngstown 2010 Plan recommended the establishment of nodes of activity in neighborhoods in order to create viable commercial districts, instead of the present mix of businesses and vacant structures scattered along the city's main corridors. However, the high numbers of abandoned gas stations and auto repair shops limits the number of property available for redevelopment in these commercial nodes. Due to the uncertainty of potential contamination and the blight these abandoned structures leave in their neighborhoods, developers are reluctant to reinvest in the urban core and instead build new structures in the suburbs.

Struthers and Campbell do not have update plans of their own, but along with Youngstown, they are included in a Comprehensive Economic Development Strategy (CEDS), prepared by the Eastgate Regional Council of Governments, which coordinates activities in Mahoning County, as well as neighboring Trumbull and Columbiana Counties. The CEDS calls for remediation of brownfields to allow new industry to locate and utilize the infrastructure that already exists, promoting the creation of jobs in distressed-inner cities, as well as creating opportunities for recreation. (Eastgate: Comprehensive Economic Development Strategy, 2013)

Table 2 - Specific target areas for assessment

Target area	Jurisdiction	Description	Future use
Falls & Glenwood	Youngstown	West side of intersection is the historic gateway to MetroParks; East side is a former auto repair shop and a vacant lot	Entire intersection becomes a green gateway to Metro- Parks (part of MetroParks master plan and consistent with Youngstown 2010 Plan)
Northern Glenwood	Youngstown	A mix of vacant land and abandoned structures that borders the MetroParks	Area becomes a "green node" that functions as a green gateway to the Idora Neighborhood (part of Idora Neigh- borhood Plan and consistent with Youngstown 2010 Plan)
Glenwood & Canfield	Youngstown	A commercial corridor with a mix of viable businesses, a playground, public art, vacant land, and aban- doned gas stations	Area becomes a vibrant "commercial node" that provides jobs to neighborhood residents as abandoned gas stations are redeveloped into viable businesses (part of Idora Neighborhood Plan and consistent with Youngstown 2010 Plan)
Downtown	Struthers	A mix of vacant land, viable businesses, and abandoned structures along the Mahoning River, near revitalized brownfields	Area becomes a vibrant "commercial node" that provides jobs to neighborhood residents as revitalization continues and abandoned gas stations are redeveloped into viable businesses (consistent with Eastgate CEDS)
Fifth & Elm Corridor	Struthers	A mix of offices, businesses, residences, and vacant buildings on the hill above downtown Struthers	Area becomes a walkable, vibrant mixed use area with redeveloped businesses on the sites of former petroleum brownfields (consistent with Eastgate CEDS)
12 th Street	Campbell	A mix of institutions, churches, library, post office, housing, and businesses—Campbell's "civic cen- ter"	Area becomes a vibrant "institutional node" interspersed with greenspace that presents an appealing gateway to Campbell and space for area residents to gather (consistent with Eastgate CEDS)
McCartney Road / US422	Campbell/ Youngstown	A mix of vacant land, viable busi- nesses, and abandoned structures— a suburban-style corridor that forms the border between Campbell and Youngstown	Area becomes a vibrant "commercial corridor" that provides jobs to neighborhood residents as revitalization continues and abandoned gas stations are redeveloped into viable businesses (consistent with Eastgate CEDS and Youngstown 2010 Plan)

2.a.ii. Project management: The City of Youngstown's Community Development Agency (CDA) Director, Bill D'Avignon, will be primarily responsible for tracking the progress of the grant. A timeline for project tasks will be developed and the coalition will meet monthly to monitor task completion. Upon notice of funding, the Coalition will release a request for proposals to identify a qualified environmental professional or firm to perform site assessments. The contractor will assist with site selection, preparation of eligibility determinations, and site access. Meanwhile, CDA staff will oversee the creation of an inventory of sites in Campbell and Struthers, as well as community meetings to identify key sites for assessment. These activities will be complete within six (6) months of notice of funding. After sites are prioritized and eligibility is confirmed with Ohio's Bureau of Underground Storage Tank Regulations, CDA staff will contact site owners to gain access. Assessments will begin as soon as sites are prioritized, eligibility is confirmed, and access is gained, and will continue as long as grant funds are available. CDA staff will be responsible for quarterly and annual reporting in the ACRES system.

<u>2.a.iii. Site Selection</u>: The Coalition partners are in the process of finalizing a Memorandum of Agreement to include the site selection process, specifically what criteria will be used when deciding which sites will be assessed. Community partners, as well as neighborhood residents, government officials, businesses, and institutions will be engaged through an inclusive and robust

public participation process that will identify and prioritize key sites with a high potential for redevelopment or greenspace creation. In addition to community input, the Coalition will prioritize sites based on the potential for job creation and alignment with city, neighborhood, and regional plans. The Youngstown Neighborhood Development Corporation, a major community partner, has already identified more than 300 sites that potentially contain USTs and/or petroleum contamination. The MetroParks has identified five (5) sites they would be interested in acquiring for park expansion and greenspace creation if assessment results show no contamination. If contamination is found the MetroParks may choose to work with Ohio EPA to identify cleanup strategies and funding for these sites. Two (2) sites have been identified in Campbell, both long abandoned gas stations. One is located along a viable commercial corridor that is prime for commercial redevelopment. Other sites are listed in table 3. Sites selected for assessments according to the coalition-developed priority strategy will be compared to the USEPA eligibility criteria to determine eligibility status for funding. Eligibility determinations will then be prepared and submitted to the Ohio Bureau of Underground Storage Tank Regulations (BUSTR) for petroleum sites and the USEPA for petroleum and hazardous substances sites to verify eligibility of each site prior to expenditure of grant funds. Upon securing approval of site eligibility, the Coalition will meet with community partners and neighborhood residents to gather input for redevelopment planning.

Upon receipt of grant funding notice, the Coalition will begin an inventory of UST sites in Campbell and Struthers, to be completed in-kind by the Youngstown Neighborhood Development Corporation with assistance in GIS mapping from Youngstown State University's Center for Urban and Regional Studies. The inventory will survey key property assets such as size, utility availability, and infrastructure, and prioritize brownfield sites for assessment based on potential economic impact. A request for proposals will be released upon receipt of funding notice in order to procure a contractor as per federal procurement requirements to perform environmental assessments.

Table 3 - Specific sites within target areas to assess

Site name	Jurisdiction	Past use	Current Status	Future Use
Master's Tuxedo	Youngstown	Dry Cleaner	Phase I completed	Potential redevelopment
McGuffey & Jacobs	Youngstown	Gas Station	Phase I completed	Potential redevelopment
Falls & Glenwood	Youngstown	Auto Repair	Contamination status unknown	·MetroPark Gateway
"The Fort"	Youngstown	Auto Repair	Contamination status unknown	MetroPark acquisition
Party Pantry	Youngstown	Gas Station	Contamination status unknown	York-Mahoning business expansion
12 th & Coitsville	Campbell	Gas Station	Contamination status unknown	Potential redevelopment
McCartney	Campbell	Gas station	Contamination status unknown	Potential redevelopment
Fifth & Elm	Struthers	Gas station	Contamination status unknown	Potential redevelopment

Sites eligibility determination will be prepared and submitted to the Ohio Bureau of Underground Storage Tank Regulations (BUSTR) for petroleum sites and the USEPA for petroleum and hazardous substances sites to verify eligibility of each site prior to expenditure of grant funds. Site inventories will include ownership information and property owners will be notified by letter, or other means necessary, that the Coalition wishes to gain access to sites for assessment purposes.

2.b. Task Description and Budget Table

<u>2.b.i. Task Description:</u> The Coalition requests \$600,000 in funding to perform an inventory of petroleum brownfields in Campbell and Struthers, prioritize sites for assessment, and perform environmental site assessments on fifteen (15) properties. The majority of funding requested (\$560,000) is petroleum dollars and a small portion (\$40,000) is hazardous substance dollars. Sites without structures will be assessed using petroleum dollars. Sites with structures will also

be assessed with petroleum dollars, but may be assessed for asbestos using the small amount of hazardous substance dollars. Nearly all funding requested (93.5%) will be used for environmental site assessments.

The Coalition's proposed project consists of five elements: 1) an inventory of petroleum brownfields in Campbell and Struthers; 2) an outreach strategy to identify and inform the prioritization of key sites for greenspace expansion and redevelopment; 3) environmental assessments on these key sites; 4) redevelopment plans for five sites; and 5) programmatic activities.

Task I—An inventory of petroleum brownfields: An extensive inventory of petroleum brownfields in the City of Youngstown was completed in 2013 by YNDC, in conjunction with the Youngstown State University's Center for Urban and Regional Studies (CURS) and the Mahoning County Historical Society. However, no such inventory exists for Campbell and Struthers, other than a preliminary review of historic maps. YNDC will dedicate staff time to the creation of this inventory to be stored in the CURS GIS database, an estimated in-kind donation of \$5,000. \$1,000 is budgeted for the services of CURS and \$500 in travel for coalition staff expenses related to the creation of the inventory.

Task 2—An outreach and engagement strategy to identify key sites for greenspace and/or redevelopment: Neighborhood groups, such as the Idora Neighborhood Association, will use their intimate knowledge of the community to identify and inform the prioritization of key sites that should be targeted for assessment due to potential for greenspace creation or business development. Business owners, developers, and investors will be engaged to prioritize sites for expansion and location of new businesses. Government agencies, such as the MetroParks, wish to acquire land for an enhanced historic gateway into the park, as recommended in the MetroParks' Master Plan. Government officials have identified sites in their jurisdictions where a phase I environmental assessment has been performed, but a phase II is necessary. Coalition members will continue outreach to these important stakeholders to ensure, to the extent possible, that end-users exist for properties to be assessed. The coalition requests \$1,500 in grant funds for outreach to cover the cost of mailings, handouts at meetings, travel to and from meetings for coalition staff members, and other related expenses. The Coalition expects to hold a minimum of four (4) community meetings, two (2) in Youngstown, and one (1) each in Campbell and Struthers during the initial site prioritization phase, as well as meetings with critical community partners and stakeholders, such as the MetroParks, business owners, and YNDC. Additionally, YNDC will donate an estimated \$2,000 of in-kind staff time related to outreach and engagement.

Task 3— Environmental assessments. In order to catalyze redevelopment, a minimum of fifteen (15) sites will undergo Phase I Environmental Site Assessments (ESAs). The Phase I ESA will be conducted according to the requirements of All Appropriate Inquiry (ASTM Standard E1527-05 or ASTM E1527-13) and the Ohio Administrative Code (OAC) 3745-300-06 for the Ohio Voluntary Action Program (VAP) — Ohio's voluntary brownfield cleanup program that allows "Volunteers" to receive a promise of "No Further Action" from the Ohio EPA. A Property Profile Form for the site will be entered into the Assessment, Cleanup, and Redevelopment Exchange System (ACRES).

Prior to conducting a Phase II ESA, a Sampling and Analysis Plan (SAP) and Health and Safety Plan (IIASP) will be submitted to USEPA for review. Upon USEPA approval of the SAP and HASP, the environmental consultant(s) will conduct a minimum of fifteen (15) Phase II ESAs in general accordance with ASTM Standard E1903-97 and the Ohio VAP to investigate potential environmental impact to groundwater, soil, surface water, and/or sediment. The Coalition has budgeted \$561,000 for Phase I and Phase II ESAs. The Coalition is requesting \$40,000 in hazardous substance funding to conduct Phase II ESAs on abandoned structures related to old gas stations or auto repair shops. Asbestos surveys, lead-based paint surveys, and regulated/hazardous materials inventories may also be conducted to inventory, quantify, and sample materials that pose a potential problem during future demolition or continued disuse of buildings.

The Coalition is requesting \$2,500 in travel funding for staff members to travel to and from sites, as well as coalition meetings and meetings with contractors.

Task 4—Redevelopment Planning: Following review of laboratory analytical data, the environmental consultant(s) will work with the Coalition, the MetroParks, potential developers, stakeholders, and community partners to devise liability management, end use, and cleanup plans that support redevelopment efforts and improve the health of residents and the environment. Up to five (5) high-priority sites will selected for site-specific cleanup and end use planning to provide site layout and optimization plans that consider surrounding land uses and local land use/zoning regulations. Neighborhood residents will be invited to offer input on end use plans at community workshops and YNDC will conduct outreach for these meetings. Each plan is estimated to cost \$6,000, for a total of \$30,000. Assessment and cleanup planning results will be disseminated to the community through public meetings and through ongoing updates to stakeholder groups.

<u>Task 5— Programmatic Costs:</u> The Coalition requests \$1,000 in programmatic costs that includes documenting the site selection process, operational meetings, grant implementation and management, and coordination of necessary report and documentation submittals to USEPA, including but not limited to: site eligibility determinations, Community Relations Plan, and quarterly and annual progress reports. Additionally, the Coalition requests \$4,000 for two staff members to attend national and regional conferences.

<u>2.b.ii.</u> Budget Table: The Coalition is requesting \$600,000: \$560,000 in Petroleum funds and \$40,000 in Hazardous Substance funds. The breakdown of this request is presented in Table 4.

Table 4 - Budget

Petroleum Dollars	Task 1 Inventory	Task 2 Outreach	Task 3 Phase I and II ESAs	Task 4 End Use Plans	Task 5: Programmatic	Total
Travel	\$500	\$500	\$2,000		\$4,000	\$7,000
Supplies	\$500	\$500			\$1,000	\$2,000
Contractual	\$1,000		\$520,000	\$30,000		\$551,000
Petroleum Total	\$2,000	\$1,000	\$522,000	\$30,000	\$5,000	\$560,000
Hazardous Substance Dollars	Task 1 Inventory	Task 2 Outreach	Task 3 Phase I and II ESAs	Task 4 End Use Plans	Task 5 Programmatic	Total
Travel	\$500	\$500	\$500			\$1,500
Supplies						
Contractual			\$38,500			38,500
Hazardous Substance Total	\$500	\$500	\$39,000			\$40,000
Total Budget	\$2,500	\$1,500	\$561,000	\$30,000	\$5,000	\$600,000

2.c. Ability to Leverage

Youngstown's Community Development Agency administers the city's Community Development Block Grants (CDBG), which will be used to demolish blighted structures. Additionally, the City will commit a portion of its general fund for demolition. In 2013, the City of Youngstown designated \$840,000 in general funds and \$475,000 in CDBG funds for demolition. The Metro-Parks will commit \$25,000 to acquire adjacent property and enhance the gateway into the park at Glenwood Avenue and Falls Avenue if assessments reveal no cleanup is required. If contamination is found, the Metro-Parks will continue working with the coalition to identify funding sources for remediation. YNDC will dedicate staff resources to conduct an inventory of petroleum brownfields. YNDC estimates the inventory will require 120 hours, at a rate of \$35 per hour. YNDC will also perform community outreach to gather input from neighborhood residents, business owners, and institutional stakeholders in order to identify key sites for assessment, redevelopment, and/or greenspace creation. YNDC estimates the outreach will require an additional 80 hours, at a rate of \$35 per hour. The 200 hours of in-kind staff time represents \$7,000 in leveraged funds. The Youngstown Community Development Agency (CDA) expects to donate in-kind

staff time worth approximately \$50,000 for programmatic costs and other costs associated with this grant over three years. It is estimated that CDA staff will spend approximately 8 hours a week related to this grant, at \$40 per hour, which totals approximately \$50,000 for the duration of the project.

The Coalition considers a \$30,000 grant from The Ohio Capital Impact Corporation as leverage for this project, as it will be used to strengthen neighborhood revitalization strategies along Glenwood Avenue, a key target area for assessing and redeveloping petroleum brownfields. Funds will be used for public art, wayfinding signs for major community assets, and creatively

designed signs advertising prime redevelopment sites.

The Cities of Youngstown, Campbell, and Struthers, as well as Mahoning County, have leveraged more than \$18.25 million in Clean Ohio grants and \$1.5 billion in private investment to preserve greenspace and clean up large brownfield sites along the Mahoning River. The Coalition will pursue additional funding through the JobsOhio program to clean up and redevelop sites identified and assessed with FY14 US EPA assessment funds. The Coalition will also make use of Targeted Brownfield Assessments through Ohio EPA. Additionally, the Western Reserve Port Authority, which covers Mahoning and Trumbull Counties, is applying for funding through a US EPA FY14 Revolving Loan Fund Grant, of which \$400,000 will be available for redevelopment of petroleum-brownfields.

USEPA Brownfield Assessment funds will leverage additional funding from the re-

sources listed below to further brownfield redevelopment in Coalition cities.

For Planning and Community Involvement

• Federal Sustainable Communities Partnership funding, such as: HUD/U.S. Department of Transportation (DOT) TIGER II Planning Grants; DOT TIGER II Capital Improvement Grants; HUD Brownfields Economic Development Initiative (BEDI) in conjunction with Section 108 loan funds; USEPA Brownfield Planning Grants & Revolving Loan Fund allocations.

For Additional Assessment and Remediation Activities:

- The state's *JobsOhio Assistance Fund* for phase 2 ESA site assessments, grants of up to \$200,000.
- The state's JobsOhio for remediation grants of up to \$1 million per site.

For Site Redevelopment

- The Western Reserve Port Authority's Foreign Trade Zone (FTZ 181) for duty-free importing to eligible companies.
- Ohio's Enterprise Zone tax abatement program where new businesses or expansion projects can receive up to 60% ten year property tax abatements.
- Ohio Department of Development (ODOD) Urban Redevelopment Loan Program funding for acquisition, brownfield cleanup, building demolition/renovation, and infrastructure improvements.
- The Western Reserve Port Authority's Tax Increment Financing (TIF) Program for public improvements.
- ODOD and Ohio Water Development Authority (OWDA) Alternative Stormwater Infrastructure Loan Program.
- ODOD and OWDA Brownfield Loan Program below-market-rate loans to public or private entities for brownfield assessment, cleanup, and/or demolition.
- Ohio Tax Commission 10-year tax abatement for properties where a Ohio Voluntary Action Program Covenant Not to Sue is granted and remedies are completed.

3. Community Engagement and Partnerships:

3.a. Plan for Involving Targeted Community & Other Stakeholders; and Communicating Project Progress

The Coalition has engaged a number of community-based organizations and institutions to generate interest in our project. The MetroParks enthusiastically responded with a list of sites they are interested in acquiring, pending assessment results, as part of their master plan imple-The Idora Neighborhood Association (INA) has a special interest in petroleum brownfields, as their community playground was significantly impacted by the presence of USTs, which delayed the construction project by more than a year. The INA will hold a special neighborhood meeting to gather resident input on their vision for the future of these brownfields. YNDC will also conduct outreach to identify sites that are key candidates for redevelopment. For example, YNDC will engage the 7th Ward Citizens Coalition and West Side Citizens Coalition. Additionally, YNDC has established relationships with local developers, such as NYO Property Group and the Gatta Company, which have redeveloped various structures in the urban core of Youngstown using historic tax credits. Outreach will include invitations to community meetings via email and social media to more than 5,000 YNDC contacts, as well as flyering of targeted areas and dissemination of information to ACTION, a network of churches, prior to meetings in Youngstown, Campbell, and Struthers. The Mahoning Valley Organizing Collaborative will include information in their publication, the Valley Voice, to raise awareness regarding the issue of petroleum brownfields and to invite the public to any community meetings related to planning and visioning. The coalition has preexisting relationships with the media and press releases will be issued and notices published in the Youngstown Vindicator. The Youngstown-Warren Regional Chamber of Commerce will utilize its networks in the business community to identify sites for assessment and businesses interested in expanding or redeveloping brownfield sites. Four (4) meetings will be held during the outreach phase of activities, two (2) in Youngstown, and one (1) each in Campbell and Struthers. Attempts will be made to locate meetings in spaces that are ADA accessible and close to public transit.

The City of Campbell and the East Side of Youngstown have a significant Spanish-speaking population. 15.8% in Campbell and 9.3% in Youngstown are Hispanic or Latino. YNDC has been actively involved in the redevelopment of the Lincoln Park neighborhood on Youngstown's East Side and has consistently ensured that residents have access to community information in their own language. Flyers for neighborhood meetings and urban garden workshops are translated into Spanish. Additionally, bi-lingual signage was installed at the entrance to Lincoln Park, welcoming residents to "La Finquita de la communidad"—the neighborhood's community garden. YNDC has a Neighborhood Planner on staff with a Bachelor's degree in Spanish, who will translate outreach documents and conduct neighborhood input and visioning sessions in Spanish.

3.b. Partnerships with Government Agencies

3.b.i Partnerships with Local/State/Tribal Environmental and Health Agencies: The Coalition will coordinate activities with the Ohio EPA Division of Environmental Response and Revitalization (DERR) staff, which oversees the Ohio Voluntary Action Program, to prepare sites addressed under this grant for eventual No Further Action status, thus removing environmental barriers to redevelopment. Should assessment activities indicate imminent health threats to the community or the environment, the Ohio EPA and the Mahoning County Health Department will be notified and involvement requested. The Coalition will work with the Mahoning County Health Department to conduct community outreach in target areas to inform residents of health issues related to petroleum brownfields. Eligibility determinations for petroleum sites will be submitted to the Ohio Bureau of Underground Storage Tank Regulations (BUSTR); eligibility determinations for hazardous substance sites or co-mingled hazardous substances/petroleum sites will be submitted to the USEPA to verify eligibility of each site prior to expenditure of grant funds. If more assessments in target areas are required, targeted brownfield assessments by Ohio EPA may be conducted.

3.b.ii Partnerships with Other Relevant Federal, State and Local Governmental Agencies: 'The Coalition will engage the Mahoning River Mayor's Association meetings where brownfield remediation strategy sessions are routinely held. The Coalition will seek input on prioritizing sites for assessment and remediation from the mayors of Youngstown, Campbell, and Struthers. The Western Reserve Port Authority, an economic development agency covering Mahoning and Trumbull Counties, is pursuing a FY14 US EPA Revolving Loan Fund grant to assist with redevelopment activities. If funded, this grant will add \$400,000 in possible funding for remediation to address petroleum-contaminated sites identified and assessed through Youngstown, Campbell, and Struthers' proposed project.

3.c. Partnerships with Community-Based Organizations

The Coalition has already engaged numerous community-based organizations that have expressed interest and have made time and resource commitments to ensure the success of the coalition's project. These organizations are listed in table 5. A letter of support is found in Attachment C for each community partner listed below.

Table 5 - Community Partners

Community Partner Description Role in Coalition Project	3
Youngstown Neighborhood Development Corporation: A multi- YNDC will perform the inventory of UST sites in C	
faceted community development corporation that rehabilitates and Struthers, modeled after the 2013, YNDC-led investigation of the community development corporation that rehabilitates and Struthers, modeled after the 2013, YNDC-led investigation of the community development corporation that rehabilitates and Struthers, modeled after the 2013, YNDC-led investigation of the community development corporation that rehabilitates are considered after the 2013 and Struthers, modeled after the 2013 and Struthers, modeled after the 2013 and Struthers.	
homes for resale to low-to-moderate income individuals through Youngstown. The value of this in-kind service is v	
its Community Loan Fund, operates the Iron Roots Urban Farm \$7,000. YNDC will also assist with community outs	
that provides fresh produce to the community, and performs conforts using its contacts with neighborhood groups and	residents
tractual planning services to the City of Youngstown. in Youngstown.	
Idora Neighborhood Association: one of the city's most active The INA will facilitate community workshops in the	
groups, the INA has been a major force for revitalization in the Neighborhood, which lies along Glenwood Avenue in	
Idora neighborhood, which since 2009, has seen a new grocery town- a key target area for petroleum brownfield asse	ssments.
store, three major community murals, the reuse of formerly- which is a separate political subdivision that administe	ers parks
vacant residential lots as community gardens, an urban farm, and throughout Mahoning County	
creation of greenspace.	
Mill Creek MetroParks: a separate political subdivision that op-	r its his-
erates parks throughout Mahoning County, including Mill Creek toric entrance to expand the amount of greenspace along	
Park in Youngstown and Yellow Creek Park in Struthers. wood Avenue, but is hesitant due to potential contamin	
Youngstown State University Center for Urban and Regional CURS will assist with the creation and maintenance	
Studies: a mid-sized urban state university campus with 13,000 petroleum brownfields inventories for Youngstown, S	
students. The Center for Urban and Regional Studies has worked and Campbell. Services will include database manager	
with the city of Youngstown on a number of initiatives, such as GIS mapping.	
the Youngstown 2010 Plan and the UST inventory for Youngs-	
town.	
Youngstown-Warren Regional Chamber of Commerce: a private The Chamber will utilize its networks of business co	ntacts to
sector economic development agency for the Mahoning Valley, assist with site identification and prioritization based of	
promoting business retention, expansion, and attraction. The est in redevelopment. Sites found to be free of containing the state of th	
Chamber represents about 2,600 members that employ more than willbe marketed to business networks.	
150,000 people.	
Mahoning River Corridor Initiative: a regional brownfield and MRCI staff have considerable experience in brownfield	d assess-
urban development collaboration of nine municipalities, Youngs- ment, cleanup, and redevelopment in Youngstown, S	
town State University and four non-profit corporations in the Campbell, and will offer technical advice to the c	
Mahoning Valley of northeast Ohio. Among its goals are promot—MRCI will also assist with community engagement thi	
ing the opportunities for economic development that exist in the network of businesses, developers, and residents.	C,
river corridor communities.	
Mahoning Valley Organizing Collaborative: an innovative com- With a circulation of several thousand, MVOC's quarte	rly pub-
munity organization that brings together neighborhood, faith- lication, the Valley Voice, will be used to raise aware	
based, and labor groups in Mahoning, Trumbull, and Columbiana garding the issue of petroleum brownfields in our con	
counties to build the capacity necessary to create sustainable and invite coalition members to give presentations and	
change in our community. input at meetings with neighborhood leaders.	
Mahoning County Land Bank: a nonprofit community improve— The Land Bank will assist with site prioritization, as	well as

ment corporation that promotes healthy, sustainable neighbor-	site acquisition through tax foreclosure in order to streamline
hoods by restoring vacant, abandoned, tax-delinquent land to	the redevelopment process.
productive status.	
North East Ohio Sustainable Communities Consortium: a region-	Youngstown is a member organization of the NEOSCC, which
al planning framework for introducing public policy plans and	will assist with outreach efforts and supply needed data and
planning initiatives to encourage the redevelopment of existing	community input results from the regional scenario planning
communities and the preservation of environmental assets, fund-	process.
ed through a \$4.25 million federal grant from the HUD-DOT-	
EPA Partnership for Sustainable Communities.	

4. Project Benefits

4.a Health and/or Welfare and Environment

Health issues identified include obesity, poor air quality, groundwater contamination, vapor intrusion into residential basements, and physical dangers of abandoned structures. Petroleum brownfields redeveloped as playgrounds will address childhood obesity and park expansion will reduce poor air quality. Removal of tanks will prevent groundwater contamination in Mill Creek and the Mahoning River and reduce vapor intrusions into basements. Demolition and/or redevelopment of unsafe structures removes the physical dangers to passing children and eliminates spaces for vagrants and criminals to congregate.

A report on Youngstown's minority health had various recommendations to improve health outcomes in the city's neighborhoods. Many of these directly relate to the petroleum brownfields project this coalition proposes, as summarized in table 6.

Table 6 - Youngstown Minority Health Report Recommendations

Recommendation	Relation to Petroleum Brownfields Assessment Project
Promote a healthy physical environment,	Brownfields will be turned to community amenities, such as the playground on Glen-
through sidewalk, street, bike, trail, and	wood Avenue in Youngstown at the site of a former gas station, or form part of a trail
lighting improvements.	network to connect green spaces to larger amenities like the MetroParks. These im-
	provements encourage physical activity, which has numerous health benefits.
Improve the safety and environmental	Brownfields will be assessed to determine levels and types of contamination. Once
quality of each neighborhood (e.g., air,	levels are known, cleanup activities that follow current regulations may commence,
soil, water, building materials, and remov-	reducing the environmental pollution present at these sites.
al methods).	
Work on climinating economic barriers to	Redeveloped brownfields will bring jobs to neighborhoods suffering from high rates
improve careers for Youngstown youth.	of poverty and unemployment.
Improve public awareness techniques on	Outreach for public meetings regarding brownfields will inform neighborhood resi-
how people receive health services and in-	dents of the health issues related to these sites as well as give them a voice in deter-
formation.	mining the future use of these sites.
Work with various local, state, and federal	Partnerships formed through the process of brownfield identification, prioritization,
officials, residents, and business owners to	and assessment will include a wide variety of stakeholders. Discussions will high-
create a strategic plan to address health	light health issues and strategies for addressing these. Partnerships will form a
issues and then work to implement it	strong force for collaboration to see plans through to the implementation phase.
through community collaboration.	
Advocate for safe and accessible neighbor-	Brownfield sites will be addressed in conjunction with current plans, such as the
hoods that foster healthy living through	Idora Neighborhood and Garden District Plans, which are being implemented to im-
infrastructure, aesthetic, and green im-	prove street conditions, reduce blight, build community gardens, enhance signage,
provements.	create green space, introduce public art, and rehabilitate housing.

4.b. Environmental Benefits from Infrastructure Reuse/Sustainable Reuse

4.b.i. Planning, Policies, Ordinances or Other Tools: The Youngstown 2010 Plan advocates for a cleaner, greener Youngstown through planning and implementation strategies that focus on redevelopment in the urban core, along major corridors, and the expansion of greenspace into neighborhoods with high vacancy rates. Using EPA funds to assess petroleum brownfields scattered throughout the city encourages redevelopment along existing corridors and the reuse of infrastructure already in place. The Comprehensive Economic Development Strategy, which covers

Campbell and Struthers, advocates for walkable, bicycle and transit friendly communities and the utilization of existing infrastructure on older commercial and industrial sites.

4.b.ii. Example of Efforts to Integrate Equitable Development or Livability Principles: Coalition members have incorporated livability principles into plans for petroleum brownfield assessment and eventual redevelopment. Due to their location along major corridors, jobs created as a result of redevelopment will be accessible to city residents via existing public transportation. Redevelopment will help corridors in Youngstown, Campbell, and Struthers compete with surrounding areas for new commercial activity. Addressing these sites will add value to existing communities suffering from disinvestment through renewed interest and development. This project will benefit from millions of dollars in investments currently being leveraged in Youngstown's neighborhoods to enhance existing communities through providing affordable housing, creating employment opportunities, and strengthening access to healthy, local foods.

4.c. Economic or non-Economic Benefits (long term benefits)

4.c.i. Economic or non-Economic Benefits: The Coalition has reached out to the Mill Creek MetroParks, which operates parks in Youngstown and Struthers, to discuss greenspace expansion into sites with potential contamination. The MetroParks is currently interested in acquiring five sites along Glenwood Avenue in Youngstown, all adjacent to the park, provided there is no contamination. These five sites are near the historic entrance to the park and the MetroParks future land use plan calls for an expansion of the entrance to include all four corners of the intersection at Glenwood and Falls Avenues. And nearby, on another UST site, a farmer's market is planned for 2014, where neighborhood residents can sell produce from local community gardens and the Iron Roots Urban Farm, which began operation in 2011. Once sites are assessed and cleaned, new businesses will be developed at critical commercial nodes. Redeveloped sites will reduce blight on major corridors, attracting developers, increasing the cities' tax bases and residents' quality of life.

4.c. ii Planned Efforts to Promote Local Hiring and Procurement: The Coalition plans to engage the nearby City of Canton, a 2009 EPA Brownfields job training grantee, to place recent graduates of their environmental program in job opportunities that arise throughout our project. Program participants receive training in lead abatement, asbestos testing, sustainable green building technologies, and a 10-hour OSHA health and safety course from Stark State College of Technologies. The Coalition will also seek enhanced partnerships with Youngstown State University to connect graduates or current students to employment opportunities related to the inventory creation and assessment of brownfields throughout Youngstown, Campbell, and Struthers. The RFP scoring process will favor locally-based firms with employees living in the Mahoning Valley.

5. Programmatic Capability and Past Performance

5.a. Programmatic Capability

The Community Development Agency's (CDA) organizational structure is specifically designed to administer federal grant programs. The agency has three divisions, Administration, Finance and Compliance, to provide checks and balances.

<u>William D'Arignon, Director</u>: Mr. D'Avignon has 21 years of experience with the City of Youngstown, including 7 years as director of the CDA. He oversees the City of Youngstown's annual \$6 million entitlement grant programs (CDBG, HOME and ESG) and has administered more than \$40 million in grant funds, including an EPA Deconstruction grant and Clean Ohio funds. He oversees a department of 11 full-time employees and holds a Bachelor's degree from Youngstown State University in Business and Real Estate.

<u>Jason Whitehead, Comptroller:</u> Mr. Whitehead has five years of experience with the City of Youngstown and is responsible for grant financial management and accounting. He manages a three person division that processes all vendor invoices for payment and maintains financial and

accounting records for all federal grant programs. He holds a Master's degree in Business Ethics from Duquesne University.

Beverly Hosey, Compliance Director

Mrs. Hosey has eight years of experience of monitoring grants for compliance with federal requirements. She oversees a three person division that handles monitoring and timely reporting of all federal grants. She holds a Master's degree in Organizational Leadership from Geneva College.

The City of Youngstown, CDA will develop a policy and procedures manual for the administration of the grant based on the program rules. Procurement of services for all phase I and phase II environment site assessments will be accomplished through a request for proposals and an objective review of the responses by a review team. CDA will compile and report all accomplishments as required in the terms of the grant if awarded.

Mahoning River Corridor Initiative (MRCI) staff will offer technical advice to the project. The MRCI, has remediated or is in the process of remediating more than 450 brownfield acres, 125 acres of which meet commercial or industrial standards per the Ohio Voluntary Action Program in various communities along the Mahoning River. MRCI has also completed three priority infrastructure projects and secured funding for four other infrastructure projects currently undergoing design.

Certified Professionals will be contracted through an RFP process to conduct Phase I and Phase II Environmental Site Assessments, brownfield inventory, Remedial Action Plans, Quality Assurance Project Plan, Health and Safety Plans, and Sampling and Analysis Plans.

5.b. Audit Findings

The City of Youngstown, CDA has not received any findings for recovery relevant to the administration of any prior grants. The CDA has received positive End-of-Year Community Assessments from HUD consistently in the administration, compliance, and reporting of CDBG, HOME and ESG programs. The City of Youngstown has received adverse audit findings in recent State audits due mainly to the City having converted accounting systems. The new system has been in place for three years and all financial accounting issues have been corrected.

5.c. Past Performance and Accomplishments

5.c.i. Currently or Has Ever Received an EPA Brownfields Assessment, Revolving Loan Fund, or Cleanup Grant

5.c.ii.1. Compliance with grant requirements: The City of Youngstown applied for and received a \$200,000 US EPA Brownfields Assessment Pilot grant in 1998. The grant was to target 900 acres of brownfields along the banks of the Mahoning River bordering the cities of Campbell, Struthers and Youngstown in an area referred to as the Mahoning River Corridor of Opportunity (MRCO). All grant funding was successfully spent in a timely manner to perform Phase I and II environmental assessments on key sites within the MRCO and develop cleanup plans to eliminate environmental hazards. All progress reports were submitted on time.

5.c.ii.2. Accomplishments: As a direct result of the 1998 Brownfields Assessment grant a clean up and redevelopment plan was adopted for the MRCO and several projects have leveraged an additional \$18.25 million in Clean Ohio grants and \$1.5 billion in private investment. Within the MRCO area several infrastructure investments including new utilities, roadways, and a bridge totaling over \$7.5 million were made possible by earlier environmental assessments having been completed through the Brownfields Assessment grant. Private businesses such as Industrial Piping Specialist, Astro Shapes and Sherman have been able to expand and have invested \$5.75 million in the MRCO area. Perhaps the most notably investment is one made by the State of Ohio in making a Job Ready Sites award to the CASTLO Community Improvement Corporation of \$5 million to develop a 57 acre site.

Application for FY14 Brownfields Coalition Assessment Grant

City of Youngstown, Ohio For the Coalition of the Cities of Youngstown, Campbell, and Struthers, Ohio

THRESHOLD CRITERIA

Applicant Eligibility

The City of Youngstown, the City of Campbell, and the City of Struthers ("The Coalition" and/or "The Cities") are general purpose units of local government and have formed a coalition to apply for a FY14 US EPA Brownfields Assessment Grant. The City of Youngstown will be the lead applicant and grant recipient. Youngstown is the largest city in Mahoning County, Ohio. Campbell and Struthers are small cities in Mahoning County, immediately adjacent to Youngstown. Letters of participation from each member of the Coalition are included as Attachment A.

Letter from the State or Tribal Environmental Authority

The Ohio Environmental Protection Agency (Ohio EPA) and Ohio Bureau of Underground Storage Tank Regulations (BUSTR) have prepared letters of acknowledgement regarding this Coalition's intent to apply for a \$600,000 FY14 US EPA Coalition Assessment Grant. Copies of these letters are included as Attachment B.

Site Eligibility and Property Ownership Eligibility

The Coalition is requesting a community-wide coalition Assessment Grant; therefore, site and property ownership eligibility criteria do not apply at this time.

Community Involvement

Community-based organizations, such as the Youngstown Neighborhood Development Corporation, the Idora Neighborhood Association, the Mahoning County Organizing Collaborative, and the Youngstown-Warren Regional Chamber of Commerce have been involved in preliminary meetings and conversations regarding this project and the coalition will continue to reach out to neighborhood groups and businesses to receive input and assist with site identification, prioritization, and selection for assessment. The community will be informed regarding the assessment grant and the broader issue of contamination from underground storage tanks, through newsletters, email blasts, social media, presentations, meetings, and community workshops. A minimum of four (4) community meetings will be held where input will be solicited to inform the site selection criteria, two (2) in Youngstown and one (1) each in Campbell and Struthers. Every attempt will be made to hold meetings in locations that are ADA-accessible and close to public transportation. Information regarding meetings will be translated into Spanish for residents of Campbell and the east side of Youngstown where a large Puerto Rican community exists. Key sites will be selected for end use redevelopment planning and the community will again be engaged in a visioning process for the future use of petroleum brownfields.

Attachment A

Letters of Commitment from each Coalition Member

CITY OF YOUNGSTOWN

MAYOR JOHN A. McNALLY

OFFICE OF THE MAYOR

CITY HALL • 26 S. PHELPS STREET • YOUNGSTOWN, OHIO 44503 PHONE: (330) 742-8701 • FAX: (330) 743-1335



January 10, 2014

Don West Environmental Management Support, Inc. 8601 Georgia Avenue, Suite 500 Silver Spring, MD 20910

Dear Mr. West:

The City of Youngstown is the lead applicant with the cities of Campbell and Struthers for a FY14 US EPA Coalition Brownfields Assessment Grant. Our proposed project involves performing environmental assessments on small petroleum brownfield sites scattered throughout neighborhoods in the three cities. These sites, generally abandoned gas stations and auto repair shops, are a legacy of population loss and disinvestment that have plagued the cities for decades. Environmental site assessments are the key to determining the existence and extent of contamination, since the unknown status of these sites poses obstacles to redevelopment in weak-market areas. Once assessments are complete, redevelopment planning can occur and sites can be marketed to interested parties.

The City of Youngstown will work with the Cities of Campbell and Struthers to identify sites along major corridors; determine criteria for the prioritization of sites for assessment; release a request for proposals; select a firm to perform site assessments; engage neighborhood groups and the business community in redevelopment planning; and market sites to interested parties. The City of Youngstown will also be responsible for ensuring the coalition complies with the project work plan, schedule, and terms and conditions in a timely manner. The City will also handle the technical reporting and performance reports. The City will donate in-kind staff time worth approximately \$50,000 for programmatic costs associated with this grant over the next three years.

Funding to address these small brownfields scattered throughout our communities is essential to continue ongoing neighborhood revitalization efforts. Remediation of these sites will help to restore healthy, vibrant neighborhoods in Youngstown, Campbell, and Struthers.

If you have any questions, please contact me by phone, at (330) 742-8701.

, Many

Sincerely,

John McNally

Mayor

APPROVED AS 10 FORM:

J. TARPLEY

DEPARTMENT OF LAW

R S-14 01

MOVED TO 2nd HD. MOVED TO 3rd HD.

A RESOLUTION

SUPPORTING AN APPLICATION TO THE US EPA FOR A BROWNFIELDS ASSESSMENT GRANT BY A THREE CITY COALITION OF YOUNGSTOWN, CAMPBELL, AND STRUTHERS

WHEREAS, the US EPA has announced the FY 2014 Brownfields
Assessment Grants and is seeking proposals to fund local
projects to inventory, characterize, and assess brownfield
sites; and

WHEREAS, the Cities of Youngstown, Campbell, and Struthers have agreed to form a coalition to seek said funding; and

WHEREAS, all three cities are faced with blighting influences related to the presence or perceived presence of underground storage tanks potentially contaminated with petroleum products; and

WHEREAS, having an inventory and assessment completed of high priority brownfields will provide for increased economic opportunity in key areas of all three cities; and

NOW THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF YOUNGSTOWN, STATE OF OHIO:

SECTION 1

That the Council of the City of Youngstown recognizes the value of cooperating with other local governments and the need to inventory and assess potential brownfield sites that have the greatest likelihood for redevelopment.

SECTION 2

That the Council of the City of Youngstown supports the three city coalition of Youngstown, Campbell, and Struthers application to the US EPA for a Brownfield Assessment Grant in the amount of \$600,000.

1-4

SECTION 3

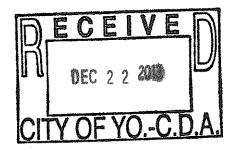
That the Clerk of Council is hereby instructed to forward a copy of this resolution to individuals as designated by Council.

PASSED IN COUNCIL THIS 15th DAY OF Manuary	2014.
PRESIDENT OF COUNCIL	
Malenia Massow	
APPROVED: THIS LET DAY OF John	, 2014.
Dushun	
MAYOR	

Office of the Mayor City of Campbell 351 Tenney Avenue Campbell, Ohio 44405 Phone: 330.755.1451

Fax: 330.750.2980

William J. VanSuch Mayor



December 19, 2013

Mr. Bill D'Avignon, Director Community Development Agency City of Youngstown 9 West Front Street Youngstown, Ohio 44503

Dear Mr. D'Avignon:

The City of Campbell is pleased to join the cities of Struthers and Youngstown as a coalition in application for the US EPA Brownfields Assessment grant. The City will assist in identifying and prioritizing petroleum brownfields for environmental site assessments in order to encourage the redevelopment of these sites.

As a smaller steel manufacturing city, Campbell deals with significant issues related to its industrial past. The city has partnered with Struthers to remediate some of its larger, riverside brownfields, but population loss has led to the abandonment of smaller commercial structures, including gas stations and auto repair shops. While underground storage tanks have been removed at some sites in Campbell, many more remain to be tested, cleaned up and redeveloped.

These sites pose a significant health risk to our population, especially in neighborhoods hard hit by disinvestment where poverty and unemployment are highest. Remediating these sites would help Campbell transition to a more sustainable, walkable urban community.

The city has significant financial need due to the loss of jobs and decreased tax revenue. For nine years, the City was under fiscal emergency and its finances were under direct state control. Having only recently emerged from fiscal emergency, the City has few financial resources to direct toward remediating its brownfields without the support of federal and state programs.

Campbell, along with Struthers and Youngstown, has been an active member of the Mahoning River Corridor Initiative and this partnership forms a strong basis to collaboratively addressing the petroleum brownfields in our communities. We look forward to working

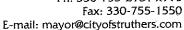
together to identify, inventory, prioritize, and select these brownfields for assessments and eventual redevelopment.

I can be contacted by phone at 330-755-1451 or by email at <u>mayor@campbellohio.gov</u> should you have any questions.

Sincerely,

West Varbuck.
William J. VanSuch

Mayor





Web: www.cityofstruthers.com

MAYOR

Terry P. Stocker

December 32, 2014

Bill D'Avignon Community Development Agency Director City of Youngstown 9 West Front Street Youngstown, OH 44503

Dear Mr. D'Avignon,

The City of Struthers welcomes a partnership with Campbell and Youngstown in application for the EPA Brownfield Grant. We have a number of vacant gas stations that are an obstacle to redevelopment because potential buyers are worried about contamination. Funding for environmental assessments would pave the way for ruse by eliminating doubt regarding site status.

Struthers is an older city that is fully built out, with little room for growth. Real estate prices are low and vacant structures are slow to be redeveloped. With the economic forecast; our funding looks very dismal in the future. While the City has made strides in reusing its brownfields along the Mahoning River, there is a need to address smaller petroleum sites scattered throughout our neighborhoods.

The City will work with representatives from Campbell and Youngstown to create an inventory of petroleum sites in Struthers. Our community members will be engaged to gather input on the future of these sites and to determine priorities. Once this information is compiled, the City will work with the Coalition to determine site eligibility in conjunction with the State of Ohio's Bureau of Underground Storage Tanks.

Struthers has a history of cooperation with its surrounding communities in remediating brownfields. In particular, the CASTLO (which stands for Campbell-Struthers-Lowellville) Community Improvement Corporation has successfully redeveloped formerly contaminated sites along the Mahoning River. We are eager to continue these partnerships in addressing smaller petroleum sites in our community through the EPA Brownfields Grant.

If you require any additional information, you may contact me via phone at 330-755-2181 x 110 or via email at mayor@cityofstruthers.com.

Sincerely,

Terry P. Stocker

Mayor

TPS/jlg C:file

Attachment B

Letters of Support from Ohio EPA and Bureau of Underground Storage Tank Regulations



December 24, 2013

Ms. Linda Mangrum
U.S. EPA Brownfield Contact, Region 5
U.S. Environmental Protection Agency
77 West Jackson Boulevard
Mail Code SM-7J
Chicago, IL 60604-3507

Subject: City of Youngstown Coalition- USEPA Brownfield Assessment Coalition Grant proposal

Dear Ms. Mangrum:

This letter acknowledges that a coalition of the Cities of Youngstown, Campbell and Struthers notified the Office of the Fire Marshal, Bureau of Underground Storage Tank Regulations (BUSTR) of its plans to use \$540,000 of the \$600,000 total grant proposal for a community-wide brownfield assessment for petroleum waste. Sites being considered are abandoned commercial and residential properties.

This project is a part of a redevelopment project in Youngstown, Campbell and Struthers. The completion of the inventory, assessment, and subsequent environmental work will benefit the future citizens/workers by providing a healthier work environment. Previous revitalization activities had been hampered by the presence or perceived presence of petroleum brownfields in each of the coalition cities. Recent redevelopment projects have been delayed or derailed due to the discovery of underground storage tanks. The coalition hopes to assess 15 to 20 key properties with the highest potential for future redevelopment or preservation as green space.

The applicant provided BUSTR with information regarding the planned project and requested BUSTR make a necessary determination on eligibility for brownfields funding. Based on the information provided, BUSTR has determined that:

- The sites are of "relatively low risk" as compared with other petroleum-only sites since the sites are not being cleaned up using LUST trust fund monies.
- There is no viable responsible party as defined by the U.S.EPA request for proposal publication EPA-OSWER--OBLR-13-05, Section III.
- The applicant is a volunteer who is not potentially liable for the petroleum contamination because the applicant has not dispensed petroleum or petroleum products at the sites.
- The sites are not subject to any order under RCRA (Sec. 9003(h).

Page 2 December 24, 2013 U.S. EPA, Region 5

I am pleased to offer BUSTR's support for the City of Youngstown Brownfield Assessment Coalition Grant proposal. We look forward to working with the Cities of Youngstown, Campbell and Struthers and the U.S.EPA on this project.

Sincerely,

Verne A. Ord

Assistant Chief – BUSTR Division of State Fire Marshal Ohio Department of Commerce

xc:

Site File

William D'Avingnon, Community Development/Planning Director



John R. Kasich, Governor Mary Taylor, tt. Governor

January 9, 2014

U.S. Environmental Protection Agency, Region 5 Brownfields and Early Action Section ATTN: Linda Mangrum and Kelley Moore 77 West Jackson Blvd. Mail Code SM-7J Chicago, IL 60604-3507

RE: Coalition of the cities of Youngstown, Campbell, and Struthers Community-Wide Assessment Grant Proposal

Dear Ms. Mangrum and Ms. Moore:

I am pleased to offer the Ohio Environmental Protection Agency's support for the City of Youngstown's Coalition Grant Application. Together with the Cities of Campbell and Struthers, the City of Youngstown is applying for a Brownfield Assessment Grant from the United States Environmental Protection Agency in the amount of \$600,000. We have worked with Ohio's Brownfield communities in the past and hope to be able to provide support to the Cities of Youngstown, Campbell, and Struthers under the Assessment, Cleanup and Revolving Loan Fund Grant program established by the Small Business Liability Relief and Brownfield Revitalization Act (P.L. 107-118).

The funding the coalition is requesting under their community-wide assessment grant proposal will be used to complete Phase I and Phase II assessments and remedial planning at properties contaminated with petroleum and/or hazardous substances, as well as perform public education and outreach. Loss of population has left the cities with an abundance of abandoned structures and revitalization efforts are often hampered by the presence or perceived presence of contamination. A recent survey conducted in the City of Youngstown resulted in identifying 331 sites with possible contamination from underground storage tanks. The coalition has selected 15-20 key properties with the highest potential for future redevelopment or preservation as green space. The coalition has reached out to various community partners who have expressed interest in acquiring these sites, including several businesses wanting to expand.

We look forward to working with the Cities of Youngstown, Campbell, and Struthers and U.S. EPA on this project. If you have any questions, please do not hesitate to contact me at 614-644-2285.

Attachment C

Letters of Support from Community Partners

11 Central Square, Suite 1600 Youngstown, Ohio 44503-1512

P 330.744.2131 x14

F 330.746.0330

E Tom@regionalchamber.com

w regionalchamber.com



Thomas M. Humphries PRESIDENT & CEO

January 2, 2014

Bill D'Avignon, Community Development Agency Director City of Youngstown 9 West Front Street Youngstown, OH 44503

Dear Mr. D'Avignon:

The Youngstown/Warren Regional Chamber supports the application of the cities of Youngstown, Campbell, and Struthers for the EPA Brownfields Coalition Assessment grant. The Regional Chamber represents about 2,600 members that employ more than 150,000 people in the Mahoning Valley. The Chamber is the private sector economic development agency for the Valley promoting retention, expansion and attraction.

The Chamber supports the coalition's efforts to provide more sites in these three cities that are development-ready and not hampered by unknown environmental hazards. In order to further the project proposed by the coalition, the Chamber will assist in outreach to the business community to raise awareness regarding the issue of underground storage tanks and to generate interest in the redevelopment of these sites.

Due to the industrial past and population loss of Youngstown, Campbell, and Struthers, many brownfields, both small and large, are scattered throughout our community. Addressing these sites through environmental assessment and cleanup will benefit the entire region through increased economic development and job opportunities. The coalition's proposed project targets neighborhoods affected by disinvestment and blight. Through continued revitalization, the cities will be able to offer attractive, safe, affordable neighborhoods to perspective employers and employees, furthering the economic competitiveness of our region.

Should you have any questions, please contact Sarah Boyarko, the Chamber's Vice President of Economic Development, North America at (330) 744-2131 ext. 17.

Sincerely,

- Shane M Shapking



Youngstown Business Incubator · 241 W. Federal Street· Youngstown, OH 44503

January 13, 2014

Bill D'Avignon
Community Development Agency Director
City of Youngstown
9 West Front Street
Youngstown, OH 44503

Dear Mr. D'Avignon:

The Western Reserve Port Authority is pleased to offer its support of Youngstown, Campbell, and Struthers' US EPA Brownfields Assessment grant. In addition to operating the Youngstown-Warren Regional Airport, the Port Authority works to identify economic development needs and assists the region in expanding the economic base by providing options for business and government to strengthen their competitive advantage through unique financing and revitalization programs.

The Port Authority received a \$600,000 FY13 US EPA Brownfields Assessment grant focused on Trumbull County, just north of Mahoning County, where Youngstown, Campbell, and Struthers are located. Additionally, the Port Authority is pursuing a FY14 US EPA Revolving Loan Fund grant to assist with redevelopment activities. If funded, this grant will add \$400,000 in remediation value to address petroleum-contaminated sites identified and assessed through Youngstown, Campbell, and Struthers' proposed project.

Should you have any questions, please contact me at (330) 518-0844.

Sincerely,

Sarah V Lown

Senior Economic Development Manager

Sarah V Lown
Senior Economic Development Manager

330.259.7671 slown@westernreserveport.com



December 30, 2013

Bill D'Avignon Community Development Agency Director City of Youngstown 9 West Front Street Youngstown, Ohio 44503

RE: US EPA Brownfields Assessment Grant

Dear Mr. D'Avignon:

Thank you for inviting Mill Creek MetroParks to be a community partner on the Brownfields Grant that the City of Youngstown is applying for. As you are aware the MetroParks has been working on various property acquisition projects in the Glenwood Avenue corridor for decades, however there are properties which we have not pursued as they may require some type of remediation. We have identified the following parcels that are of interest for potential acquisition (see enclosed map for parcel locations labeled with corresponding letter):

A. 53-137-0-012.00-0	G. 53-054-0-355.00-0
B. 53-137-0-013.00-0	53-054-0-356.00-0
C. 53-137-0-014.00-0	53-054-0-357.00-0
D. 53-137-0-015.00-0	53-054-0-358.00-0
E. 53-056-0-238.00-0	53-054-0-359.00-0
F. 53-054-0-262.00-0	53-054-0-360.00-0
	53-054-0-361.00-0

Please note that there may be additional parcels that have not been identified at this time. The MetroParks has no plans for buildings to be constructed on any of the above parcels. For the most part these parcels would be left to naturalize after any existing structures are removed, with split-rail fencing possibly added along road frontages. The exception would be parcels located at the Falls Avenue/Glenwood Avenue intersection which would be used to enhance the historic entrance to Mill Creek Park, including signage and landscape improvements. A preliminary cost estimate for these improvements is approximately \$25,000.

Once again, thank you for including Mill Creek MetroParks in this opportunity. If you have any questions regarding any of the information provided in this letter, please do not hesitate to contact me at 330-702-3000.

Dennis Miller

Executive Director

Encl.

Cc: S. Avery, MetroParks

File







7574 Columbiana-Canfield Road PO Box 596 Canfield, Ohio 44406-0596 330-702-3000 ph / 330-702-3010 fax Location Map
Potential Future Property Acquisitions
Mill Creek MetroParks
Youngstown, Ohio



One University Plaza, Youngstown, Ohio 44555

Public Service Institute Center for Urban and Regional Studies 330.941.3355 Fax 330.941.1527

January 6, 2014

Bill D'Avignon Community Development Agency Director City of Youngstown 9 West Front Street Youngstown, OH 44503

Dear Mr. D'Avignon:

The Youngstown State University Center for Urban and Regional Studies (CURS) wishes to offer its support for the Cities of Youngstown, Struthers, and Campbell in their application for EPA brownfields funding.

CURS has worked extensively with the Youngstown Neighborhood Development Corporation (YNDC) to identify, categorize, and map petroleum brownfield sites in the City of Youngstown. Historical records and Ohio Bureau of Underground Storage Tank Regulations records were linked with parcel data from the Mahoning County Auditor to create an inventory of sites that can be easily referenced and mapped with Geographic Information Systems (GIS). The Coalition will use a portion of the grant funds to complete a similar inventory for the cities of Campbell and Struthers.

CURS will work closely with the cities and YNDC to create this inventory, as well as update the existing inventory for Youngstown as needed. This inventory will assist the Coalition in conducting community outreach in target neighborhoods, as well as in prioritizing sites for environmental site assessments. Brownfield remediation, both of larger and smaller sites, is important for the continued revitalization of our region and CURS is pleased to play a role in this effort.

If there are any questions, please contact me at 330-941-1407 or by email at tafinnerty@ysu.edu.

Sincerely,

Thomas A. Finnerty, Jr.

Associate Director

Youngstown State University Center for Urban and Regional Studies



Northeast Ohio Sustainable Communities Consortium 146 South High Street, Suite 800 Akron, OH 44308 330-375-2949 (W) | 330-375-2771 (F)| www.neoscc.org

January 9, 2014

Mr. William D'Avignon Director, CDA/Planning City of Youngstown City Hall Annex 9 West Front Street, Suite 315 Youngstown, OH 44503

SUBJECT: Letter of Commitment for City of Youngstown's U.S. EPA Brownfield Assessment Grant Application & Verification of Participation with NEOSCC, recipient of Partnership for Sustainable Communities Sustainable Communities Regional Planning Grant

Dear Mr. D'Avignon:

The Northeast Ohio Sustainable Communities Consortium (NEOSCC) is pleased to confirm our support of the City of Youngstown's application, on behalf of a three-city coalition consisting of Youngstown, Campbell, and Struthers, for a \$600,000 FY2014 U.S. EPA Brownfield Assessment Grant.

This letter demonstrates NEOSCC's support for the proposed project in order to complete an underground storage tank (UST) inventory in Campbell and Struthers; engage the community in planning for brownfield prioritization and redevelopment; and conduct phase I and phase II environmental assessments on UST sites that are key candidates for revitalization.

Furthermore, this letter serves as documentation that the City of Youngstown has been an active and invaluable member of NEOSCC, which, through the Northeast Ohio Areawide Coordinating Agency (NOACA) acting as fiscal agent, is the recipient of a FY 2010 \$4.25 million Sustainable Communities Regional Planning Grant from the US Department of Housing and Urban Development as part of the HUD-DOT-EPA Partnership for Sustainable Communities. NEOSCC was formed as a nonprofit organization to lead a regional planning effort encompassing the 12 counties of Northeast Ohio, including Mahoning County, in which all three cities lie. Significant work has been undertaken as part of this initiative to develop a regional vision and framework for the sustainable future of Northeast Ohio. Receiving a Brownfield Assessment grant will directly support one of the nine major recommendations of NEOSCC's Vibrant NEO 2040 Vision - to "pursue the remediation, assembly, marketing, and redevelopment of abandoned properties at both the local and regional levels."

EPA's support of this project would likewise support several of the Livability Principles that also underpin the Vibrant NEO 2040 process, by:

- Provide more transportation choices. This project encourages redevelopment along commercial corridors that are well-served by public transit in Youngstown, Campbell, and Struthers. Redevelopment in dense urban neighborhoods encourages transit use and walkability, which promotes heaithier lifestyles and reduces auto-dependency and its associated greenhouse gas emissions.
- Promote equitable, affordable housing. This project encourages reinvestment in neighborhoods suffering from high rates of blight, vacancy, and abandonment. Environmental assessments will be prioritized in neighborhoods where the cities and nonprofit community



- partners are actively rehabilitating housing with federal, state, local, and private funding for families with low-to-moderate incomes.
- Enhance economic competitiveness. This project encourages redevelopment of vacant and
 underutilized commercial properties in neighborhoods suffering from high rates of poverty and
 unemployment, which will provide jobs for residents. Sites are located along major transit
 corridors, which ensure community members have access to employment opportunities.
- Support existing communities. This project is geared toward reinvesting in the urban core in order to enhance the livability of these communities. Outcomes from site assessments will be redevelopment or the preservation of green space, both of which improve established neighborhoods.
- Coordinate and leverage federal policies and investment. This project encourages collaboration among federal agencies, such as the EPA, State agencies, such as the Ohio Bureau of Underground Storage Tanks, and local entities, such as the cities of Youngstown, Campbell, and Struthers, the Mill Creek MetroParks, and the Youngstown Neighborhood Development Corporation. Involving multiple partners allows for increased opportunities to leverage funding, from in-kind services from local organizations to grants from the Clean Ohio fund, as well as ensuring sustainability principles are at the core of local decisions regarding future growth.
- Value communities and neighborhoods. This project encourages redevelopment in
 walkable urban neighborhoods that suffered economically and environmentally from the
 numerous petroleum brownfields scattered along commercial corridors. Redevelopment will
 change the trajectory of blight, vacancy, and abandonment facing many of our cities' corridors,
 building on each neighborhood's unique characteristics.

NEOSCC will be happy to support this program by notifying our 33 member organizations of your efforts and meetings, and will supply any of the data we have collected through our regional scenario planning process that you may need.

Thank you for pursuing this very important project for the cities of Youngstown. Campbell, and Struthers. I hope US EPA will give the City of Youngstown-led coalition special consideration for their Brownfields Assessment grant application. If you have any questions, please do not hesitate to contact me at 330.375.2949 or hmorrison@neoscc.org, or Sara Byrnes Maier at 216.241.2414, ext. 308, or smaler@mpo.noaca.org.

Best regards,

Hunter Morrison Executive Director

NEOSCC

Sara Byrnes Maier

Senior Transportation Planner

Sara Lymes Maier

NOACA Loaned Executive to NEOSCC



Dec. 17, 2013

William A. D'Avignon Community Development Agency Director City of Youngstown 9 West Front Street Youngstown, OH 44503

Mr. D'Avignon:

The Mahoning County Land Bank supports the cities of Youngstown, Campbell, and Struthers in their application for the EPA brownfields assessment grant. The Land Bank is a nonprofit community improvement corporation that promotes healthy, sustainable neighborhoods by restoring vacant, abandoned, tax-delinquent land to productive status. For purposes of the brownfields grant, the Land Bank will offer assistance in selecting properties for environmental assessments during the initial phase of the grant period. After testing has occurred, the Land Bank is able to facilitate the acquisition of properties through the tax foreclosure process. The Land Bank will play a key role in ensuring that tested properties can be put back to productive use.

Youngstown, Campbell, and Struthers suffer from decades of disinvestment resulting from jobs lost in the manufacturing sector. Tax revenues declined as houses were abandoned and businesses closed. Neighborhoods in the three cities bore the brunt of this painful economic shift. The legacy of deindustrialization left thousands of blighted structures along the cities' main corridors, stifling reinvestment and leading to further deterioration. Mahoning County was awarded \$1.53 million in funding in 2012 through the Ohio Attorney General's Moving Ohio Forward (MOF) program to demolish abandoned houses. Another round of funding, the Hardest Hit (HH) fund, is available and the Land Bank will apply for millions more dollars to continue demolishing these structures. However, neither MOF nor HH dollars can be used to address commercial properties. Residential demolitions alone cannot stabilize neighborhoods. The number of vacant commercial buildings on major corridors, and in particular the contaminated sites of former gas stations, present health risks and perpetuate the extreme poverty in many neighborhoods. Their redevelopment would provide much needed jobs, green space, and access to basic necessities.

The Land Bank is currently working with the cities of Youngstown, Campbell, and Struthers, as well as the Youngstown Neighborhood Development Corporation, to

determine criteria for prioritizing residential demolition funding. This strong partnership forms a model for how collaborative decisions can be made for prioritizing petroleum brownfields for environmental assessment. The three cities contain hundreds of potentially eligible sites, but a broad-based consensus must be developed to identify target sites, neighborhoods, and corridors. As properties are tested for contamination, the Land Bank can utilize the tax foreclosure process to acquire the parcels and streamline their redevelopment.

The Mahoning County Land Bank strongly supports the coalition's application for the FY14 US EPA Brownfields Assessment grant and looks forward to collaborating with the coalition on this very important project.

If you have any questions, please do not hesitate to contact me at 330-259-1040.

Sincerely,

Debora Flora

Executive Director



mrci.ysu.edu

Youngstown State University Center for Urban and Regional Studies

One University Plaza, Youngstown, Ohio 44555 Ph. 330-941-1850, Fax 330-941-1527

Daniel C. Mamula, Manager dcmamula@ysu.edu

January 9, 2014

Bill D'Avignon
Community Development Agency Director
City of Youngstown
9 West Front Street
Youngstown, OH 44503

RE: FY 2014 USEPA Brownfield Assessment Grant

Dear Mr. D'Avignon:

The Mahoning River Corridor Initiative (MRCI) fully supports the Youngstown, Campbell, and Struthers coalition's application for a FY 2014 US EPA Brownfields Assessment grant to address petroleum affected sites in the respective communities. The cities of Youngstown, Campbell and Struthers are active members of the Mahoning River Corridor Initiative and the coalition's proposal is consistent with and furthers the goals and objectives of the Mahoning River Corridor Initiative.

The MRCI is a Western Reserve Port Authority multi-jurisdictional public/private regional collaboration dedicated to brownfield and urban revitalization in the Mahoning River corridor communities. The MRCI consists of the Mahoning River Corridor Mayors Association —consisting of nine river corridor communities in Trumbull and Mahoning Counties, Youngstown State University, The Mahoning River Consortium, community development organizations and environmental agencies. Municipalities include: Youngstown, Struthers, Campbell, Lowellville, Warren, Niles, Girard, McDonald, and Newton Falls.

To date, twenty-six former industrial brownfield sites have been identified along the River Corridor with high potential for redevelopment. That amounts to over 1,100 acres, of which over 500 acres are in various stages of assessment or remediation. Additionally, of the fifteen infrastructure projects identified, six are completed and two others are funded. Funding has also been secured for two environmental enhancement projects.

The coalition proposal to address smaller, abandoned, commercial structures in the coalition communities where redevelopment is adversely affected by petroleum will further the MRCI's urban redevelopment goal.

The MRCI looks forward to participating in the planning and implementation of the grant activities and also to utilizing its planning committee, website and newsletter to advance the community engagement strategy.

Sincerely.

Daniel C. Mamula, MRCI Manager

Taniel C. Klamufa

Mahoning River Corridor Mayors Association

RESOLUTION

Supporting the Youngstown-Campbell-Struthers Coalition FY 2014 USEPA Brownfield Assessment Grant Application

Whereas, the Mahoning River Corridor Mayors' Association is a collaboration of nine municipalities in the Mahoning River corridor of Mahoning and Trumbull counties in Ohio that include the cities of Youngstown, Warren, Struthers, Campbell, Girard, Niles and Villages of Lowellville, McDonald and Newton Falls formed to advance the quality of life in the region through the redevelopment of the urban communities in the Mahoning River corridor; and

Whereas, the Mahoning River Corridor Mayors' Association is a collaborating partner in the Mahoning River Corridor Initiative that focuses on brownfield and urban redevelopment and has identified and is addressing various brownfield sites in corridor communities for redevelopment; and

Whereas, the Mahoning River Corridor Mayors' Association member communities of Youngstown, Campbell and Struthers have formed a coalition to seek USEPA assistance through the USEPA Brownfield Assessment grant program to address, abandoned, commercial structures in the coalition communities where quality of life and redevelopment are adversely affected by petroleum.

IT IS RESOLVED BY THE MAHONING RIVER CORRIDOR MAYORS' ASSOCIATION, A MAJORITY OF MEMBERS CONSENTING:

Section 1. The Mahoning River Corridor Mayors' Association supports the Youngstown-Campbell-Struthers coalition application for FY 2014 USEPA Brownfield Assessment grant program assistance to indentify and address the numerous vacant and abandoned former petroleum sites in the coalition communities.

Section 2. That the Secretary be authorized and directed to send a copy of this resolution to Bill D'Avignon, Community Development Agency Director, City of Youngstown, 9 West Front Street Youngstown, OH 44503

Passed this 20th day of December, 2013.

Mayor Glenn Holmes, Chairman

Slem W. Holmes

Mahoning River Corrior Mayors' Association 451 Ohio Avenue, McDonald, Ohio 44437



33RD DISTRICT

Ohio Senate Senate Building Office 303 Columbus, OH 43215 (614) 466-8285 (614) 466-4120 Fax

December 19, 2013

Bill D'Avignon Community Development Agency Director City of Youngstown 9 West Front Street Youngstown, OH 44503

Dear Mr. D'Avignon:

The Office of Ohio Senator Joe Schiavoni (District 33) enthusiastically supports the EPA Brownfields Assessment application made by Campbell, Struthers, and Youngstown.

As the Mahoning Valley deals with its industrial legacy, efforts such as these go a long way in creating vibrant, sustainable communities in neighborhoods hardest hit by job losses in local manufacturing. Community groups have made strides in stabilizing and revitalizing neighborhoods, but additional assistance is needed to remove obstacles to redevelopment. Funding through the EPA for environmental assessments will augment these efforts and serve as a model for other communities in the process of redefining themselves in today's economy.

Thank you for your time and please contact my office with any questions or concerns, 614.466.8285.

Sincerely,

Joe Schiavoni Senate Minority Leader

33rd District



YOUNGSTOWN NEIGHBORHOOD

DEVELOPMENT CORPORATION

820 Canfield Road Youngstown, Ohio 44511 Phone: 330.480.0423 Fax: 330.259.7575 Email: info@yndc.org Website: www.yndc.org

January 2, 2014

Bill D'Avignon Community Development Agency Director City of Youngstown 9 West Front Street Youngstown, OH 44503

Dear Mr. D'Avignon:

The Youngstown Neighborhood Development Corporation (YNDC) enthusiastically supports the application of Youngstown, Struthers, and Campbell for a FY14 US EPA Brownfields Assessment Coalition grant. YNDC has devoted considerable resources to identifying petroleum brownfields, namely former gas stations and automobile repair shops, throughout the city. A delayed redevelopment project prompted our staff to begin searching historical records for potentially contaminated sites on a nearby corridor, but we quickly realized the need for a comprehensive inventory for the entire city. The inventory was completed in partnership with Youngstown State University's Center for Urban and Regional Studies and has been used by other community organizations, such as the Mill Creek MetroParks, in their planning for future expansion.

YNDC will again donate resources in the form of staff time to complete an inventory of petroleum brownfields for the cities of Campbell and Struthers. Our staff has expertise in research involving historical documents, as well as examining state records from the Bureau of Underground Storage Tank Regulations. YNDC also has extensive relationships with numerous community-based groups throughout the Mahoning Valley and will leverage these networks to perform outreach related to identification and prioritization of sites for assessment. The total value of in-kind staff time provided by YNDC for the purposes of this grant is estimated to be \$10,000. YNDC is a multi-faceted community development corporation that rehabilitates residential units, operates an urban farm, and performs contractual city planning services for the City of Youngstown using a variety of public and private funding sources. YNDC is committed to the revitalization of urban communities throughout the Mahoning Valley and whole-heartedly supports the cities of Youngstown, Struthers, and Campbell in this project.

If there are any questions, please contact Ian Beniston via phone at 330.480.0423 or via email at ibeniston@yndc.org.

Sincerely,

Presiey Gillespie
Executive Director



25 East Boardman St., Suite 428 Youngstown, Ohio 44503 170 North Park Ave. Warren, Ohio 44481 Main: 330-743-1196 www.mvorganizing.org

January 6, 2014

Bill D'Avignon, Director Community Development Agency City of Youngstown 9 West Front Street Youngstown, OH 44503

Dear Mr. D'Avignon:

The Mahoning Valley Organizing Collaborative (MVOC) strongly supports the coalition of Youngstown, Struthers, and Campbell in their application for a US EPA Brownfields Assessment Grant.

Founded in 2008, the Mahoning Valley Organizing Collaborative (MVOC) is an innovative community organization that brings together neighborhood, faith-based, and labor groups in Trumbull, Mahoning, and Columbiana counties. It is our mission to build the capacity needed to create positive change in our community, and we are dedicated to improving quality of life across the region by identifying and developing leaders, cultivating healthy neighborhoods, and building power to address racial, economic, and social inequality.

Vacancy and blight have adversely affected many neighborhoods throughout the Mahoning Valley, posing significant health, safety, and quality of life hazards to the community. While aggressive demolitions have addressed abandoned residential properties, many of our corridors are lined with abandoned gas stations that blight the landscape, harm the environment, and hamper redevelopment. The assessment and cleanup of these properties is a high priority for the revitalization of city neighborhoods.

MVOC maintains broad communication with our network of community leaders and residents, and we are happy to use the electronic and traditional sources at our disposal (the MVOC website, e-newsletter, and Valley Voice) to raise awareness of the issues related to underground storage tanks. We are also willing to discuss the possibility of scheduling meetings in which officials may present project information to and gather community feedback from leaders and residents.

If you have any questions, feel free to contact me at 330-743-1196 heather@mvorganizing.org.

Sincerely,

Heather McMahon Executive Director

Hahmhelman-



Idora Neighborhood Association

2140 Volney Road Youngstown, Ohio 44511 330.318.5165 idoraneighborhoodassoc@gmail.com

December 13, 2013

Bill D'Avignon
Community Development Agency Director
City of Youngstown
9 West Front Street
Youngstown, OH 44503

Dear Mr. D'Avignon:

The Idora Neighborhood Association (INA) is pleased to offer support for the City of Youngstown's application for an EPA brownfields assessment grant. The issue of abandoned gas stations is close in mind for many in our neighborhood, as the construction of our new community playground was delayed by a year due to the discovery of underground storage tanks (USTs). The INA will work with the City of Youngstown and the Youngstown Neighborhood Development Corporation (YNDC) to reach out to community residents and hold meetings in our neighborhood. Our community has been one of Youngstown's success stories. Once devastated by the loss of steel jobs and the subsequent excess of housing stock, Idora has been experiencing a marvelous rebirth. In just the past few years, Idora boasts a new grocery store, a new playground, three murals, historic signage, five community gardens, an urban farm, and more than a dozen fully-renovated houses.

However, we still face numerous challenges. 39% of our residents live in poverty, including 60% of our children. For this reason, the delayed playground project was particularly disheartening as the youth in our neighborhood were without a place for exercise and socialization for several years after their old playground was demolished to make way for the new grocery store. Abandoned gas stations blight our commercial corridor, depressing property values and preventing redevelopment. Low property values and lack of development exacerbate the poverty in our neighborhood and encourages the preponderance of corner stores that attract illicit activity. Despite these challenges, we believe the future of our neighborhood is bright. Our homeowners are reinvesting in their houses and new locally-owned businesses are opening. We sincerely hope that properties with USTs do not impede further redevelopment. A recent study of abandoned gas stations in the city revealed that Glenwood Avenue, our main commercial corridor, has more than 15 sites that may be contaminated by USTs. The EPA assessment grant would go a long way to ensuring that our neighborhood's progress continues to provide desperately needed jobs for our residents.

Should you have any questions, please contact me at 330.318.5165.

Sincerely,

Jim London

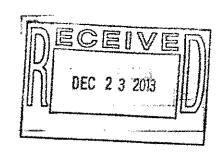
Idora Neighborhood Association President



88 East Broad Street Suite 1800 Columbus, OH 43215 Phone 614-224-8446 Fax 614-224-8452 www.occh.org

December 13, 2013

Presley Gillespie
Executive Director
Youngstown Neighborhood Development Corporation
201 E. Commerce Street, Suite 140
Youngstown, Ohio 44503



Dear Mr. Gillespie:

I am pleased to inform you that the Board of Directors of the Ohio Capital Impact Corporation (OCIC) has approved \$30,000 from the inaugural round of the Place Based Strategies Fund for your submitted project. We received 53 very competitive applications requesting over \$1.5 million in funding; therefore, you and your organization should be proud of this accomplishment.

Ohio Capital Corporation for Housing created OCIC to administer all of its philanthropic activities. The Board allocated \$500,000 for projects that will assist our local partners in improving the neighborhoods and revitalizing the communities where our residents live. OCIC was initially funded with over \$5 million from Ohio Capital Corporation for Housing with the support of several of our investors.

You will be contacted by Lisa Patt-McDaniel, Director of Community Development, to finalize the details of your project and to complete the grant agreement for the funds. We will also be collecting pictures, stories and updates of your progress to share with the Board and our partners. Lisa can be reached at 614.224.8446 or Lpattmcdaniel@occh.org.

We look forward to seeing the successful implementation of your project.

Sincerely,

Hal Keller President



Grant Application Package

Opportunity Title:

FY14 Guidelines for Brownfields Assessment Grants

Offering Agency:

Environmental Protection Agency

CFDA Number:

66.818

CFDA Description:

Brownfields Assessment and Cleanup Cooperative Agreemen

Opportunity Number:

EPA-OSWER-OBLR-13-05

Competition ID:

NONE

Opportunity Open Date:

11/22/2013

Opportunity Close Date:

01/22/2014

Agency Contact:

Jeanette Mendes, Phone: 202-566-1887; Email: mendes.

jeanette@epa.gov

This opportunity is only open to organizations, applicants who are submitting grant applications on behalf of a company, state, local or tribal government, academia, or other type of organization.

Application Filing Name:

City of Youngstown, Ohio

Select Forms to Complete

Mondotone

wandatory	
Application for Federal Assistance (SF-424)	Complete
Project Narrative Attachment Form	Complete
Budget Information for Non-Construction Programs (SF-424A)	Complete
Optional	
Other Attachments Form	Complete

Instructions

<< Hide Instructions



About the Application Package.

- This application package is used to apply for the specific Federal funding opportunity referenced in this application package. Please verify that you have downloaded and completed the application package for the correct funding opportunity announcement.
- · This application can be completed in its entirety offline using Adobe Reader.
- You can save your application at any time by clicking the "Save" button at the top of your screen.

Using the Application Package.

The application package is a compilation of forms, such as the SF-424, budget forms, attachment forms, and narratives.

- It is recommended that the SF-424 cover page be the first form completed for the application package. Some data entered on the SF-424 cover page will pre-populate data fields in other subsequent forms in the application package.
- Forms identified as Mandatory are required to be filled out to successfully submit your grant application at a minimum. Optional Forms are used to provide additional support for this application or may be required for specific types of grant activity. Reference the application package instructions for more information regarding Optional Forms.
- Select the check box next to the form's name to add the form to the application package. To navigate to the form in the application package, click on the underlined form name. To remove a form from the application package, uncheck the box next to the form name.
- When you open a form, required fields are highlighted in yellow with a red border. Optional fields and completed fields are displayed in white. If you enter invalid or incomplete information in a field, you will receive an error message.
- Please use only the following UTF-8 characters when naming your attachments: A-Z, a-z, 0-9, underscore(_), hyphen (-), space, period and limit the file name to 50 or fewer characters. Attachments that do not follow this rule may cause the entire application to be rejected or cause issues during processing.



Grant Application Package



Submitting the Application Package.

- You can save the application as you work on it by clicking on the "Save" button.
- Click on the "Check Package for Errors" button to ensure that you have completed all required data fields. Correct any errors. If no errors are found, save the application package. The "Save & Submit" button will also become active.
- You need to be registered with Grants.gov and granted the role of Authorized Organizational Representative by your organization's eBIZ POC in order to successfully submit your application.
- · Click on the "Save & Submit" button to begin the application submission process. (You must be connected to the Internet at this time.) You will be taken to the applicant login page to enter your Grants.gov username and password. Follow all onscreen instructions for submission. Upon submission, you will be provided with a Grants.gov Tracking Number.
- You will receive a series of emails after submission: 1. Successful transmission to Grants.gov and your application is undergoing a series of system checks, 2. An email either indicating specific errors in your application OR an email indicating that your submission is being prepared for agency download, and 3. Your application has been retrieved from Grants.gov by the funding agency for further review only after the agency acknowledges the download. If you receive an email with an error, please correct your application and resubmit.

This electronic grants application is intended to be used to apply for the specific Federal funding opportunity referenced here.

If the Federal funding opportunity listed is not the opportunity for which you want to apply, close this application package by clicking on the "Cancel" button at the top of this screen. You will then need to locate the correct Federal funding opportunity, download its application and then apply.

OMB Number: 4040-0004 Expiration Date: 8/31/2016

Application for	Federal Assista	ınce Si	-424						
* 1. Type of Submiss	sion:	* 2. Ty	pe of Application:	* 1	If Revision, select appropriate letter(s):				
Preapplication		×Ν	ew						
X Application		ПС	ontinuation	* (Other (Specify):				
	ected Application	R	evision						
* 3. Date Received: 4. Applicant Identifier:									
Completed by Grants.go	v upon submission,	L							
5a. Federal Entity Identifier: 5b. Federal Award Identifier:									

State Use Only:									
6. Date Received by	State:		7. State Application	ld	dentifier:				
8. APPLICANT INFO	ORMATION:								
* a. Legal Name: C.	ity of Youngst	own, O	hio						
* b. Employer/Taxpay	er Identification Nur	nber (EIN	VTIN):	Ī	* c. Organizational DUNS:				
34-6003189					0801568390000				
d. Address:						-			
* Street1:	9 W. Front St	reet,	Room 205						
Street2:									
* City:	Youngstown								
County/Parish:					A SALAM AND				
* State:					OH: Ohio				
Province:									
* Country:					USA: UNITED STATES				
* Zip / Postal Code:	445031322								
e. Organizational U	nit:			*****					
Department Name:				T	Division Name:				
Community Devel	lopment								
f. Name and contac	t information of pe	erson to	be contacted on ma	att	ters involving this application:				
Prefix:		7	* First Name) :	William				
Middle Name:	www.avenwess	-							
* Last Name: D'A	Confination Other (Specify): Confination Other (Specify): Confination Applicant Identifier: Sb. Federal Award Identifier: Sb. Federal Award Identifier: Sb. Federal Award Identifier: State Tr. State Application Identifier: State Tr. State Application Identifier: State Tr. State Application Identifier: State Tr. State								
Suffix:		7							
Title: Director,	Community Deve	lopmen	it						
Organizational Affiliati	ion:								
* Telephone Number:	3307440854				Fax Number: 3307447522	7			
* Email: wadavign	L	stowno	h.com						

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
* 10. Name of Federal Agency:
Environmental Protection Agency
11. Catalog of Federal Domestic Assistance Number:
66.818
CFDA Title:
Brownfields Assessment and Cleanup Cooperative Agreements
* 12. Funding Opportunity Number:
EPA-OSWER-OBLR-13-05
* Title:
FY14 Guidelines for Brownfields Assessment Grants
13. Competition Identification Number:
NONE
Title:
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Depart Attachment Overs Attachment
* 15. Descriptive Title of Applicant's Project:
Brownfields Coalition Assessment Grant for the City of Youngstown (lead), City of Campbell and
City of Struthers, Ohio for small petroleum sites.
Attach supporting documents as specified in agency instructions.
Add Attachments Collabs Addischippering View Addiscriptions

Application for Federal Assistance SF-424								
16. Congressional Districts Of:								
* a. Applicant 13	* b. Program/Project 13							
Attach an additional list of Program/Project Congressional Distric	cts if needed.							
	Add Attachment							
17. Proposed Project:								
* a. Start Date: 07/01/2014	* b. End Date: 06/30/2017							
18. Estimated Funding (\$):								
*a. Federal 600,000.00								
* b. Applicant 50,000.00								
* c. State 0 . 00								
* d. Local 7,000.00								
* e. Other 30,000.00								
*f. Program Income 0.00								
*g. TOTAL 687,000.00								
* 19. Is Application Subject to Review By State Under Exec	cutive Order 12372 Process?							
a. This application was made available to the State unde	er the Executive Order 12372 Process for review on							
b. Program is subject to E.O. 12372 but has not been se	elected by the State for review.							
X c. Program is not covered by E.O. 12372.								
* 20. Is the Applicant Delinquent On Any Federal Debt? (If	"Yes," provide explanation in attachment.)							
Yes X No								
If "Yes", provide explanation and attach								
	Add Straghauert Delega Atlacturert View Stragtrowns							
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001) ** I AGREE ** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.								
Authorized Representative:								
Prefix: * First	t Name: William							
Middle Name: A.								
* Last Name: D'Avignon								
Suffix:								
* Title: Director, Community Development								
* Telephone Number: 3307440854	Fax Number: 3307447522							
*Email: wadavignon@cityofyoungstownoh.com								
* Signature of Authorized Representative: Completed by Grants.go	v upon submission. * Date Signed: Completed by Grants.gov upon submission.							

* Mandatory Project Narrative File Filename: Youngstown OH FY14 EPA Narrative.pdf

Action Charles are Property Sign and pro-

Delete Mandatory Project Narrative File

View Mandatory Project Narrative File

To add more Project Narrative File attachments, please use the attachment buttons below.

Add Optional Project Narrative File | Dearts Common Project Narrative File

Marine Carlowell Educates State aftern Calm

BUDGET INFORMATION - Non-Construction Programs

OMB Number: 4040-0006 Expiration Date: 06/30/2014

SECTION A - BUDGET SUMMARY

Grant Program Function or Activity	Catalog of Federal Domestic Assistance	Estimated Unob			New or Revised Budget	
(a)	Number (b)	Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1. Task 1 and 2: Inventory and Outreach		\$	\$	\$	\$	\$ 3,500.00
2. Task 3: Phase I and II ESA						561,500.00
3. End Use Plans						30,000.00
4. Programmatic						5,000.00
5. Totals		\$	\$	\$	\$	\$ 600,000.00

SECTION B - BUDGET CATEGORIES

6. Object Class Categories	T			GRANI	PPOCDAM	ELIN	CTION OF ACTIVITY			 70° - 1 - 1
o. Object class categories	(1)			GRANT PROGRAM, FUNCTION OR ACTIVITY (2) (3) (4)						Total (5)
		1 and 2: tory and			Phase I and	. 1	End Use Plans	1	Programmatic	(0)
a. Personnel	\$		\$			\$		\$		\$
b. Fringe Benefits										
c. Travel	4	2,000.00			2,500.00				4,000.00	8,500.00
d. Equipment										
e. Supplies		500.00			500.00				1,000.00	2,000.00
f. Contractual		1,000.00			558,500.00		30,000.00			589,500.00
g. Construction]				
h. Other										
i. Total Direct Charges (sum of 6a-6h)		3,500.00			561,500.00		30,000.00		5,000.00	\$ 600,000.00
j. Indirect Charges										\$
k. TOTALS (sum of 6i and 6j)	\$	3,500.00	\$		561,500.00	\$	30,000.00	\$	5,000.00	\$ 600,000.00
7. Program Income	\$		\$			\$		\$		\$ · · · · · · · · · · · · · · · · · · ·

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Standard Form 424A (Rev. 7- 97)
Prescribed by OMB (Circular A -102) Page 1A

SECTION C - NON-FEDERAL RESOURCES									
(a) Grant Program			(b) Applicant		(c) State	(d) Other Sources	Ī	(e)TOTALS
8.		\$		\$		\$		\$	
9. Task 3: Phase I and II ESA									
10. End Use Plans									
11. Programmatic						- Commission of the Commission			
12. TOTAL (sum of lines 8-11)		\$		\$		\$		\$	
	SECTION	D·	FORECASTED CASH	NE	EDS			,	
	Total for 1st Year	1	1st Quarter	,	2nd Quarter		3rd Quarter		4th Quarter
13. Federal	\$	\$		\$		\$		\$	
14. Non-Federal	\$								
15. TOTAL (sum of lines 13 and 14)	\$	\$		\$		\$[\$	
SECTION E - BUD	GET ESTIMATES OF FE	DE	RAL FUNDS NEEDED	FO	R BALANCE OF THE	PR	OJECT	1	***************************************
(a) Grant Program					FUTURE FUNDING	~	RIODS (YEARS)		
	**************************************	<u> </u>	(b)First	<u> </u>	(c) Second	_	(d) Third		(e) Fourth
16.		\$		\$	A CONTRACTOR OF THE CONTRACTOR	\$[M]	
17. Task 3: Phase I and II ESA									
18. End Use Plans]	
19. Programmatic									
20. TOTAL (sum of lines 16 - 19)		\$		\$		\$		\$	
	SECTION F	- (THER BUDGET INFO	RM/	ATION			<u> </u>	
21. Direct Charges:			22. Indirect	Cha	arges:				
23. Remarks:									

* Mandatory Other Attachment File	name: Youngstown OH FY14 EPA attachments.pdf	
Side Microbials of Colors Afracticanomic	Delete Mandatory Other Attachment View Mandatory Other Attach	hment

To add more "Other Attachment" attachments, please use the attachment buttons below.

Add Optional Other Attachment Delete Optional Other Attachment View Optional Other Attachment

Appendix 3 Other Factors Checklist

Name of Applicant:	CHASE	Ywasten	<u>, Culto</u>	morell City	j (*)
Please identify (with	an X) which, if any	of the below ite	ms apply to your co	ommunity or your	Structure
project as described i the page number whe these disclosures pric process. If this infort	n your proposal. To re each applicable for to selection and m nation is not clearly	o be considered for actor is discussed ay consider this discussed in you	or an Other Factor, I in your proposal. information during ir narrative proposa	you must include EPA will verify the selection	
attachments, it will no	ot be considered dur	ing the selection	process.		

	Other Factor	Page #
2	Community population is 10,000 or less	1
	Federally recognized Indian tribe	
	United States territory	
	Applicant will assist a Tribe or territory	
	Targeted brownfield sites are impacted by mine-scarred land	
	Targeted brownfield sites are contaminated with controlled substances	
	Recent natural disaster(s) (2006 or later) occurred within community, causing	
veg estern	significant community economic and environmental distress	
\geq	Project is primarily focusing on Phase II assessments.	3-9
Commence of the Commence of th	Applicant demonstrates firm leveraging commitments for facilitating brownfield	
X	project completion by identifying amounts and contributors of funding in the	11-10
-	proposal and have included documentation	
	Community experienced manufacturing plant closure(s) (2008 or later) tied to the	
	targeted brownfield sites or project area, including communities experiencing	
	auto plant closures due to bankruptcy or economic disruptions.	
	Recent (2008 or later) significant economic disruption (unrelated to a natural	
	disaster or manufacturing/auto plant closure) has occurred within community,	
en de sépa (e.)	resulting in a significant percentage loss of community jobs and tax base.	
	Applicant is a recipient or a core partner of a HUD-DOT-EPA Partnership for	
أر	Sustainable Communities (PSC) grant that is directly tied to the project area, and	
	can demonstrate that funding from a PSC grant has or will benefit the project	12-13
,	area. To be considered, applicant must attach documentation which	
Ì	demonstrates this connection to a HUD-DOT-EPA PSC grant.	
	Applicant is a recipient of an EPA Brownfields Area-Wide Planning grant	
	Community is implementing green remediation plans.	
	Climate Change (also add to "V.D Other Factors")	